Government of Gouvernement des Northwest Territories Territoires du Nord-Ouest

March 10, 2022

**Dr. Shelagh Montgomery Executive Director** Mackenzie Valley Land and Water Board P.O. BOX 2130 4922 - 48TH STREET, YELLOWKNIFE NT X1A 2P6

Dear Dr. Montgomery:

### Water Licence conditions, Security Deposit submission requirements, and Security Deposit shortfalls for existing Projects

Further to our February 3, 2022 meeting, the Department of Environment and Natural Resources (ENR) Water Management and Monitoring Division has noted concerns with the operational implications of several recent Mackenzie Valley Land and Water Board (the Board) cover letters, Water Licence conditions, and Schedules related to project securities and their posting. Please refer to examples in Attachment 1.

Our main concerns are related to the security deposit condition language and submission requirements (timing and activity triggers) which has resulted in unsecured liabilities to the Government of the Northwest Territories. Many of the identified Type B Water Licences relate to oil and gas activity renewals for existing Projects (or undertakings) recently issued by the Board. Due to the current Licence conditions, ENR cannot compel the proponent to submit the security deposits to cover existing liabilities.

My office is requesting that the Board revise the listed Water Licences to address concern with the language and timing of security posting. We are asking that the Board revise the proponent's security deposit conditions and/or security deposit submission requirements.

ENR's position, consistent with the federal Mine Site Reclamation Policy (CIRNAC 2002), is that where historical liabilities exist security should be posted and held to cover on-site liability. It is our position that security deposits should be submitted to ENR for the noted projects (see Attachment 1) within a defined timeframe (e.g. within 90 days) to avoid security shortfall and NWT taxpayers being exposed to these liabilities. We respectfully ask that Water Licence schedules be updated in the public interest.

ENR has proposed revised wording for each water licence that have been shared with this letter for the Board's consideration. Please note, ENR also noted inconsistencies between some cover letters accompanying the Water Licence and the Licence conditions, however ENR assumes that this could be clarified when the revised cover letters and Water Licences are forwarded to the Licensee. Again, we would like to stress that ENR is making this request only to ensure that the GNWT holds the full security deposit amounts for Water Licences that have existing liabilities. We would appreciate the Board's attention to this matter at their earliest opportunity.

If you have any further comments or questions, please contact myself at (867) 767 - 9234, extension 53110 or e-mail <u>Nathen Richea@gov.nt.ca</u> or Mr. Rick Walbourne, Manager, Water Regulatory and Assessment at (867) 767 - 9234, extension 53113 or e-mail <u>Rick Walbourne@gov.nt.ca</u>.

Sincerely,

Nathen Richea Director Water Management and Planning

Attachment

c. Ms. Lorraine Seale Director, Security and Project Assessments Department of Lands

> Mr. Scott Stewart Regional Superintendent, North Slave Region Department of Lands

## Attachment 1 - GNWT-ENR - LWB Security Deposit Recommendations - Water Licences - Board Summary

|   | Proponent                             | Project Name        | Water Licence |                               |                | security deposit | security deposit<br>shortfall | Security Deposit<br>amounts received<br>and accepted by<br>GNWT-ENR |
|---|---------------------------------------|---------------------|---------------|-------------------------------|----------------|------------------|-------------------------------|---|
| 1 | Imperial Oil Ventures Ltd.            | Jean Marie River    | MV2021L1-0009 | Nov 12, 2021 - Nov 11, 2028   | \$2,512,462.00 | \$2,512,462.00   | \$0.00 <sup>1</sup>           | \$0.00  |
| 2 | Paramount Resources Ltd.              | Fort Liard South    | MV2021L1-0006 | July 28, 2021 - July 27, 2028 | \$935,022.00   | \$100,000.00     | \$835,022.00 <sup>2</sup>     | \$100,000.00  |
| 3 | Paramount Resources Ltd.              | Fort Liard East     | MV2020L1-0007 | Nov 20, 2020 - Nov 19, 2025   | \$1,113,261.00 | \$1,113,261.00   | \$763,261.00 <sup>1</sup>     | \$350,000.00  |
| 4 | Canadian Natural<br>Resources Limited | Arrowhead and Netla | MV2020L1-0011 | Dec 29, 2021 - Aug 26, 2026   | \$4,137,906.00 | \$4,137,906.00   | \$0.00 <sup>1</sup>           | \$0.00  |

\$8,698,651 \$7,863,629.00 \$1,598,283 \$450,000.00

<sup>&</sup>lt;sup>1</sup> Language inconsistency between cover letter, water licence condition and schedule leaving unsecured liability.

<sup>&</sup>lt;sup>2</sup> Security set at original water licence amount with no reason why existing liability not considered.



7<sup>th</sup> Floor - 4922 48th Street, P.O. Box 2130, Yellowknife NT X1A 2P6

Tel: 867-669-0506 www.mvlwb.com Fax: 867-873-6610

November 20, 2020

File: MV2020L1-0007

Terence Hughes Regulatory and Community Affairs Advisor Paramount Resources Ltd. 421 7 Ave SW Suite 2800, Calgary, AB T2P 4K9

Sent by email

Dear Terence Hughes,

# Re: Paramount Resources Ltd. Fort Liard East – Issuance Package – Water Licence MV2020L1-0007 – Industrial Undertaking – Fort Liard, NT

The Mackenzie Valley Land and Water Board (Board) met on November 13, 2020 and considered the Application from Paramount Resources Ltd. (Paramount) for Water Licence (Licence) MV2020L1-0007 for the Fort Liard East Project in accordance with the *Waters Act*.

Water Licence MV2020L1-0007 (attached) has been granted for a term of 5 years, effective November 20, 2020 and expiring November 19, 2025 and is supported by the Board's Reasons for Decision<sup>1</sup>. These documents are posted to the Board's Public Registry.<sup>2</sup>

#### Preliminary Screening Exemption Confirmation

Based on the evidence provided, the Board has also confirmed that the Application is exempt from preliminary screening as per Schedule 1, Paragraph 2.1 of the Exemption List Regulations of the MVRMA which states:

A development, or part thereof, for which a permit, licence or authorization is requested that

- a) was part of a development that fulfilled the requirements of the environmental assessment process established by the *Mackenzie Valley Resource Management Act*; and
- b) has not been modified since the development referred to in paragraph (a) fulfilled the requirements of the environmental assessment process established by the *Mackenzie Valley Resource Management Act*.

.../2

<sup>&</sup>lt;sup>1</sup> See MVLWB Online Registry for MV2020A0009 MV2020L1-0006 – Paramount – Liard West – Reasons for Decision (RFD)

<sup>&</sup>lt;sup>2</sup> See MVLWB Online Registry for <u>MV2020L1-0007</u>

#### Security Deposit

A security deposit is required prior to the commencement of Project activities, as per Licence Part C, Condition 1. The security deposit is **payable to the Government of the Northwest Territories (GNWT)** and submitted to the following individual, to whom questions regarding security should also be directed:

Director, Water Resources GNWT – Environment and Natural Resources (ENR) Box 1320 Yellowknife, NT X1A 2L4

#### Water Use Fees

Water use fees are required to be paid annually on the anniversary date of the Licence, as per Licence Part D, Condition 6. The water use fee for the period of November 20, 2020 through to November 19, 2020 is \$600.00. The water use fees were calculated in accordance with the MVLWB *Water Use Fee Policy* and Water Use Fee Calculator based on the rates provided by Paramount in the Application Form. Water use fees must be paid to the **Government of the Northwest Territories**. The Board acknowledges Paramount submitted \$600.00 as part of the Application.<sup>3</sup>

#### Management Plans – Revision and Resubmission Required

The Board requires that the following Plans be revised to include all changes detailed in the Reasons for Decision and resubmitted. These Plans will be considered to be approved, conditionally upon receipt of this information, and written conformity of confirmation from Board staff.

| Condition Number     | Title of Plan (Version)                                  | Version and<br>Date Revision Due                                 |
|----------------------|--|--|
| Part F, Condition 3  | Waste Management Plan                                    | V2.1; minimum of 60 days prior to the commencement               |
|                      | (V2) October 2020 <sup>4</sup>                           | of activities  |
| Part H, Condition 3  | Spill Contingency Plan (V2)<br>October 2020 <sup>5</sup> | V2.1; minimum of 60 days prior to the commencement of activities |
| Part B, Condition 19 | Engagement Plan (V1)<br>July 2020 <sup>6</sup>           | V1.1; 90 days following the effective date of the Licence        |

.../3

<sup>&</sup>lt;sup>3</sup> See MVLWB Online Registry for <u>MV2020L1-0007 – Paramount Resources Ltd. – Receipt – 2020 Water Use Fee</u>

<sup>&</sup>lt;sup>4</sup> See MVLWB Online Registry for <u>MV2020L1-0007 - Paramount - Liard East - Renewal Apps - V2 - WMP - Oct-2020</u>

<sup>&</sup>lt;sup>5</sup> See MVLWB Online Registry for <u>MV2020L1-0007 - Paramount - Liard East - Renewal Apps - V2 - SCP - Oct-2020</u>

<sup>&</sup>lt;sup>6</sup> See MVLWB Online Registry for <u>MV2020L1-0007 - Paramount - Liard East - Permit and Licence Renewal Applications</u>

<sup>-</sup> Engagement Plan - July23-20.pdf

#### Management Plans – Submission Required

The Board requires the submission of a Erosion and Sedimentation Management Plan and Closure and Reclamation Plan. The Plans will be distributed for public review and provided to the Board for decision.

| Condition Number    | Title of Plan (Version)      | Version and<br>Date Revision Due  |
|---------------------|------------------------------|---|
| Part F, Condition 4 | Erosion and Sedimentation    | V1; minimum of 90 days prior to commencement of   |
|                     | Management Plan (V1)         | activities  |
| Part I, Condition 1 | Closure and Reclamation Plan | V1; six months prior to closure of any specific   |
|                     | (V1)                         | component of the Project  |
| Part I, Condition 3 | Closure and Reclamation Plan | Final; Three years prior to the expirty date of the                                       |
|                     | – Final                      | Licence, or a minimum of two years prior to the end of operations, whichever occrs first. |

#### **Inspectors**

Inspectors referred to in this Licence can be contacted at the following office:

GNWT-ENR - Dehcho Regional Office PO Box 240 Fort Simpson, NT X0E 0N0 Phone: 1-867-695-7450

#### Licence Lifecycle

Sections 5 and 6 of the Board's *Guide to the Water Licensing Process*<sup>7</sup> (Guide) contains detailed information on enforcement of this Licence, and processes which may occur post-issuance, such as amendments to conditions, and assignment to another company. Please be familiar with this section of the Guide and reach out to Board staff with any questions about Board processes related to this Licence.

Full cooperation of Paramount is anticipated and appreciated. Please contact Andrew Wheeler at (867) 766-7467 with any questions or concerns regarding this letter.

Yours sincerely,

Mavis Cli-Michaud Mackenzie Valley Land and Water Board, Chair

- Copied to: Dehcho Distribution List Jamie Chambers – Regional Superintendent, GNWT-ENR Meghan Beveridge – A/Director, Water Resources, GNWT-ENR
- Attached: Water Licence MV2020L1-0007 Reasons for Decision

<sup>&</sup>lt;sup>7</sup> See MVLWB Website >> Apply for Permit/Licence >> <u>Guide to the Water Licensing Process</u> (2020).



Pursuant to the *Mackenzie Valley Resource Management Act, Waters Act,* and Waters Regulations, the Mackenzie Valley Land and Water Board, hereinafter referred to as the Board, hereby grants to:

|    | Paramount Resources Ltd.                               |  |  |  |  |
|----|--|--|--|--|--|
|    | (Licensee)   |  |  |  |  |
| of | Suite 2800, 421 - 7 Avenue SW Calgary, Alberta T2P 4K9 |  |  |  |  |
|    | (Mailing Address)                                      |  |  |  |  |

hereinafter called the Licensee, the right to alter, divert, or otherwise use water subject to the restrictions and conditions contained in the *Waters Act* and Regulations made thereunder and subject to and in accordance with the conditions specified in this Licence.

| Licence Number:                      | MV2020L1-0007  |
|--------------------------------------|--|
| Licence Type:                        | В  |
| Water Management Area:               | Northwest Territories 03   |
| Location:                            | 60° 10'N, 122° 45'W<br>60° 40'N, 123° 30W                                    |
| Purpose:                             | To use water   |
| Description:                         | Oil and Gas Development  |
| Quantity of Water not to be exceeded | 299 cubic metres (m <sup>3</sup> ) per day<br>60,000 m <sup>3</sup> annually |
| Effective date of Licence:           | November 20, 2020  |
| Expiry date of Licence:              | November 19, 2025  |
|                                      |  |

This Licence issued and recorded at Yellowknife includes and is subject to the annexed conditions.

Mackenzie Valley Land and Water Board

Mavis Cli-Michaud, Chair

Amanda Gauthier, Witness

## Type B Water Licence MV2020L1-0007 Paramount Resources Ltd. – Liard East

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#### Schedules

| Schedule 1: | Annual Water Licence Report                                  |
|-------------|--|
| Schedule 2: | Security   |
| Schedule 3: | Erosion and Sedimentation Management Plan                    |
| Schedule 4: | Post-Closure and Reclamation Monitoring and Maintenance Plan |

#### Annex A: Concordance Table of Items Requiring Submission

## Part A: Scope and Defined Terms

## Scope:

| 1. | This Licence entitles the Licensee to use Water for industrial activities at the Fort Liard East.  | SCOPE                               |
|----|--|-------------------------------------|
|    | The scope of this Licence includes the following:  |                                     |
|    | <ul> <li>a) Operation, maintenance, and remediation of winter roads, all season road, bridges, culverts, quarries, and camps;</li> <li>b) Re-entry, completion, suspension, abandonment, remediation and maintenance of sumps, well sites and related natural gas facilities;</li> <li>c) Withdrawal of Water for construction of winter roads and ice bridges, dust control and Drilling Fluid make-up;</li> <li>d) Watercourse crossings, including, bridges and roads;</li> <li>e) Watercourse training in respect of culverts; and</li> <li>f) Progressive Reclamation and associated Closure and Reclamation activities.</li> </ul> |                                     |
|    | f) Progressive Reclamation and associated Closure and Reclamation activities.  |                                     |
| 2. | The scope of this Licence is as described in Section 5 in the Report of Environmental Assessment EA00-003 and Preliminary Screening for MV2000A0080 and MV2000A0081.   | SCOPE –<br>SCREENING                |
| 3. | This Licence is issued subject to the conditions contained herein with respect to the use of Water and the deposit of Waste in any Waters or in any place under any conditions where such Waste or any other Waste that results from the deposits of such Waste may enter any Waters. Any change made to the <i>Waters Act</i> and/or the Waters Regulations that affects licence conditions and defined terms will be deemed to have amended this Licence.  | LEGISLATION<br>SUBJECT TO<br>CHANGE |
| 4. | Compliance with this Licence does not relieve the Licensee from responsibility for compliance with the requirements of any applicable federal, territorial, or municipal legislation.  | LEGISLATIVE<br>COMPLIANCE           |

## **Defined Terms:**

**Artesian Aquifer** – a Water-bearing stratum which, when encountered during drilling operations, produces a pressurized flow of Groundwater that reaches an elevation above the Water table or above the ground surface.

**Board** – the Mackenzie Valley Land and Water Board established under subsection 99(1) of the *Mackenzie Valley Resource Management Act*.

**Closure Cost Estimate** - an estimate of the cost to close and reclaim the Project.

**Closure Criteria** - standards that measure the success of selected closure activities in meeting closure objectives. Closure criteria may have a temporal component (e.g., a standard may need to be met for a predefined number of years). Closure criteria can be site-specific or adopted from territorial/federal or other standards and can be narrative statements or numerical values.

**Closure Objectives** - statements that describe what the selected closure activities are aiming to achieve; they are guided by the closure principles. Closure objectives are typically specific to project components, are measurable and achievable, and allow for the development of closure criteria.

**Closure and Reclamation** – the process and activities that facilitate the return of areas affected by the Project to viable and, wherever practicable, self-sustaining ecosystems that are compatible with a healthy environment and human activities.

**Closure and Reclamation Plan (CRP)** – a document, developed in accordance with this Licence and the MVLWB/AANDC *Guidelines for the Closure and Reclamation of Advanced Mineral Exploration and Mine Sites in the Northwest Territories*, that clearly describes the Closure and Reclamation for the Project.

**Construction** – any activities undertaken during any phase of the Project to construct or build any structures, facilities or components of, or associated with, the development of the Project.

**Drilling Fluid** – any liquid or liquid mixture, including, but not limited to clay, Water, sediment, hydrocarbons, or additives, that is pumped down-hole while drilling.

**Engagement Plan** – a document, developed in accordance with the MVLWB *Engagement and Consultation Policy* and the *Engagement Guidelines for Applicants and Holders of Water Licences and Land Use Permits*, that clearly describes how, when, and which engagement activities will occur with an affected party during the life of the Project.

**Environmental Assessment (EA)** – Environmental Assessment EA00-003 conducted by the Mackenzie Valley Environmental Impact Review Board for the Project.

**Greywater** – all liquid Waste from showers, baths, sinks, kitchens, and domestic washing facilities, but does not include Toilet Waste.

**Groundwater** – as defined in section 1 of the Waters Regulations: all water in a zone of saturation below the land surface, regardless of its origin.

**Hazardous Waste** - a Waste which, because of its quantity, concentration, or characteristics, may be harmful to human health or the environment when improperly treated, stored, transported, or discharged.

Inspector – an Inspector designated by the Minister under subsection 65(1) of the Waters Act.

Licensee – the holder of this Licence.

**Mackenzie Valley Federal Areas Waters Regulations** – the regulations proclaimed pursuant to section 90.3 of the *Mackenzie Valley Resource Management Act*.

**Minister** – the Minister of the Government of the Northwest Territories (GNWT) – Environment and Natural Resources.

**Ordinary High-Water Mark** – the usual or average level to which a Watercourse rises at its highest point and remains for sufficient time so as to change the characteristics of the land. In flowing Watercourses (rivers, streams), this refers to an active channel/bank-full level, which is often the 1:2-year flood flow return level. In inland lakes, wetlands or marine environments, it refers to those parts of the Watercourse bed and banks that are frequently flooded by Water so as to leave a mark on the land and where the natural vegetation changes from predominantly aquatic vegetation to terrestrial vegetation (excepting Water tolerant species). For reservoirs, this refers to normal high operating levels (full supply level).

**Progressive Reclamation** – Closure and Reclamation activities conducted during the operating phase of the Project.

**Project** – the undertaking described in Part A, Conditions 1 and 2.

**Receiving Environment** – the natural environment that, directly or indirectly, receives any deposit of Waste from the Project.

**RECLAIM** – the Government of the Northwest Territories' model for estimating Closure and Reclamation costs.

**Reclamation Research** – literature reviews, laboratory or pilot-scale tests, engineering studies, and other methods of resolving uncertainties and answering questions pertaining to environmental risks for the purpose of providing data and information that will reduce uncertainties for closure options, selected closure activities, and/or closure criteria.

**Remediation** – the removal, reduction, or neutralization of substances, Wastes, or hazardous materials from a site in order to prevent or minimize any adverse effects on the environment and public safety, now or in the future.

**Runoff** – the overland flow of Water or Wastewater that occurs when precipitation, meltwater, or other Water is not absorbed by the land.

**Seepage** – any Water or Waste that drains, passes through, or escapes from any structure designed to contain, withhold, divert, or retain Water or Waste.

**Sewage** – all Toilet Wastes and Greywater.

Sewage Disposal Facilities – the area(s) and structures designated to contain and treat Sewage.

**Spill Contingency Plan (SCP)** – a document developed for the Project in accordance with INAC's *Guidelines for Spill Contingency Planning.* 

**Sump** – a human-made excavation or a natural depression designated for depositing Water and/or Waste.

**Toilet Wastes** – all human excreta and associated products, not including Greywater.

**Traditional Knowledge** – the cumulative, collective body of knowledge, experience and values built up by a group of people through generations of living in close contact with nature. It builds upon the historic experiences of a people and adapts to social, economic, environmental, spiritual, and political change.

Unauthorized Discharge - a Discharge of any Water or Waste not authorized under this Licence

Waste – as defined in section 1 of the Waters Act:

- a) a substance that, if added to water, would degrade or alter or form part of a process of degradation or alteration of the quality of the water to an extent that is detrimental to its use by people or by an animal, fish or plant, or
- b) water that contains a substance in such a quantity or concentration, or that has been so treated, processed or changed, by heat or other means, that it would, if added to other water, degrade or alter or form part of a process of degradation or alteration of the quality of that water to the extent described in paragraph (a),

and includes

- c) a substance or water that, for the purposes of the Canada Water Act, is deemed to be waste,
- d) a substance or class of substances prescribed by regulations made under subparagraph 63(1)(b)(i),
- e) water that contains a substance or class of substances in a quantity or concentration that is equal to or greater than a quantity or concentration prescribed in respect of that substance or class of substances by regulations made under subparagraph 63(1)(b)(ii), and
- f) water that has been subjected to a treatment, process or change prescribed by regulations made under subparagraph 63(1)(b)(iii).

**Waste Management Plan (WMP)** – a document, developed in accordance with the MVLWB *Guidelines for Developing a Waste Management Plan,* that describes the methods of Waste management for the Project from Waste generation to final disposal.

**Wastewater** – any Water that is generated by Project activities or originates on-site, and which contains Waste, and may include, but is not limited to, Runoff, Seepage, Sewage, Minewater, and Effluent.

**Water** – as defined in section 1 of the *Waters Act*: water under the administration and control of the Commissioner, whether in a liquid or frozen state, on or below the surface of land.

**Watercourse** – as defined in section 1 of the Waters Regulations: a natural watercourse, body of Water or Water supply, whether usually containing Water or not, and includes Groundwater, springs, swamps, and gulches.

**Water Management Area** – a geographical area of the Northwest Territories established by section 2 and Schedule A of the Waters Regulations.

Waters Regulations – the regulations proclaimed pursuant to section 63 of the Waters Act.

Water Supply Facilities – the area(s) and structures designed to collect and supply Water for the Project.

**Water Use** – as defined in section 1 of the *Waters Act*: a direct or indirect use of any kind, including, but not limited to,

- a) a diversion or obstruction of waters,
- b) an alteration of the flow of waters, and
- c) an alteration of the bed or banks of a river, stream, lake or other body of water, whether or not the body of water is seasonal, but does not include a use connected with shipping activities that are governed by the *Canada Shipping Act*, 2001.

**Water Use Fee** – the fee for use of Water as per the Waters Regulations pursuant to section 63 of the *Waters Act* and the MVLWB *Water Use Fee Policy*.

|     | Part B: General Conditions   |  |
|-----|--|--|
| 1.  | The Licensee shall ensure a copy of this Licence is maintained on site at all times.   | COPY OF LICENCE  |
| 2.  | The Licensee shall take every reasonable precaution to protect the environment.  | PRECAUTION TO<br>PROTECT<br>ENVIRONMENT                                  |
| 3.  | In conducting its activities under this Licence, the Licensee shall make every reasonable effort to consider and incorporate any scientific information and Traditional Knowledge that is made available to the Licensee.  | INCORPORATE<br>SCIENTIFIC<br>INFORMATION AND<br>TRADITIONAL<br>KNOWLEDGE |
| 4.  | In each submission required by this Licence or by any directive from the Board,<br>the Licensee shall identify all recommendations based on Traditional Knowledge<br>received, describe how the recommendations were incorporated into the<br>submission, and provide justification for any recommendation not adopted.                                  | IDENTIFY<br>TRADITIONAL<br>KNOWLEDGE                                     |
| 5.  | All references to policies, guidelines, codes of practice, statutes, regulations, or other authorities shall be read as a reference to the most recent versions, unless otherwise noted.   | REFERENCES   |
| 6.  | The Licensee shall ensure all submissions to the Board:  | SUBMISSION FORMAT  |
|     | <ul> <li>a) Are in accordance with the MVLWB <i>Document Submission Standards</i>;</li> <li>b) Include a conformity statement or table which identifies where the requirements of this Licence, or other directives from the Board, are addressed; and</li> </ul>  | AND CONFORMITY   |
|     | c) Include any additional information requested by the Board.  |  |
| 7.  | The Licensee shall ensure management plans are submitted to the Board in a format consistent with the MVLWB <i>Standard Outline for Management Plans</i> , unless otherwise specified.   | MANAGEMENT PLAN<br>FORMAT  |
| 8.  | The Licensee shall comply with all plans, including revisions, approved pursuant to the conditions of this Licence.  | COMPLY WITH<br>SUBMISSIONS AND<br>REVISIONS                              |
| 9.  | The Licensee shall conduct an annual review of all plans and make any revisions<br>necessary to reflect changes in operations, contact information, or other details.<br>No later than March 31 each year, the Licensee shall send a notification letter to<br>the Board, listing the documents that have been reviewed and do not require<br>revisions. | ANNUAL REVIEW  |
| 10. | The Licensee may propose changes at any time by submitting revised plans to<br>the Board, for approval, a minimum of 90 days prior to the proposed<br>implementation date for the changes. The Licensee shall not implement the<br>changes until approved by the Board.  | REVISIONS  |

| 11. | The Licensee shall revise any submission and submit it as per the Board's directive.   | REVISE AND SUBMIT                  |
|-----|--|------------------------------------|
| 12. | If any date for any submission falls on a weekend or holiday, the Licensee may submit the item on the following business day.  | SUBMISSION DATE                    |
| 13. | The Licensee shall comply with the <b>Schedules</b> , which are annexed to and form part of this Licence, and any updates to the Schedules as may be made by the Board.  | COMPLY WITH<br>SCHEDULE(S)         |
| 14. | The Schedules and any compliance dates specified in this Licence may be updated at the discretion of the Board.  | UPDATES TO<br>COMPLIANCE DATE(S)   |
| 15. | The Licensee shall comply with all directives issued by the Board in respect of the implementation of the conditions of this Licence.  | COMPLY WITH BOARD<br>DIRECTIVES    |
| 16. | The Licensee shall install, operate, and maintain meters, devices, or other such methods for measuring the volumes of Water used to the satisfaction of an Inspector.  | MEASURE WATER USE                  |
| 17. | Beginning March 31, 2021 and no later than every March 31 thereafter, the Licensee shall submit an <b>Annual Water Licence Report</b> to the Board and an Inspector. The Report shall be in accordance with the requirements of Schedule 1, Condition 1. | ANNUAL WATER<br>LICENCE REPORT     |
| 18. | The Licensee shall comply with the <b>Engagement Plan</b> , once approved.   | ENGAGEMENT PLAN                    |
| 19. | Within 90 days following the effective date of this Licence, the Licensee shall submit to the Board, for approval, a revised Engagement Plan. The Licensee shall not commence Project activities prior to Board approval of the Plan.                    | ENGAGEMENT PLAN –<br>REVISED       |
| 20. | A minimum of ten days prior to the initial commencement of Project activities, the Licensee shall provide written notification to the Board and an Inspector.  | NOTIFICATION -                     |
|     | Notification shall include the commencement date, and the name and contact<br>information for the individual responsible for overseeing the Project. Written<br>notification shall be provided to the Board and an Inspector if any changes<br>occur.    | COMMENCEMENT                       |
| 21. | Notification shall include the commencement date, and the name and contact<br>information for the individual responsible for overseeing the Project. Written<br>notification shall be provided to the Board and an Inspector if any changes              | NOTIFICATION – RE-<br>COMMENCEMENT |

| 23. | The Licensee shall immediately provide written notification to the Board of any non-compliance with a Board directive issued in respect of the implementation of the conditions of this Licence.  | NOTIFICATION – NON-<br>COMPLIANCE WITH<br>DIRECTIVES |
|-----|---|--|
| 24. | The Licensee shall ensure that a copy of any written authorization issued to the Licensee by an Inspector is provided to the Board.   | COPY – WRITTEN<br>AUTHORIZATION                      |
| 25. | The Licensee shall submit a current Project schedule to the Board and an Inspector upon request.  | SUBMIT CURRENT<br>PROJECT SCHEDULE                   |
|     | Part C: Security  |  |
| 1.  | The Licensee shall post and maintain a security deposit with the Minister in accordance with Schedule 2. The Licensee shall not commence Project activities until the security deposit has been accepted by the Minister.   | POST SECURITY<br>DEPOSIT                             |
| 2.  | Upon request of the Board, the Licensee shall submit an updated Closure Cost Estimate using the current version of RECLAIM or another method acceptable to the Board.   | UPDATE CLOSURE<br>COST ESTIMATE                      |
| 3.  | The amount of the security deposit required by Part C, Condition 1 may be adjusted by the Board:  | ADJUSTED SECURITY<br>AMOUNT                          |
|     | <ul><li>a) Based on an updated Closure Cost Estimate as per Part C, Condition 2; or</li><li>b) Based on such other information as may become available to the Board.</li></ul>  |  |
| 4.  | If the amount of the security deposit is adjusted by the Board as per Part C,<br>Condition 3, the Licensee shall post the adjusted amount with the Minister<br>within the timeframe set by the Board. The Licensee shall not commence any<br>new activities associated with a security adjustment until the additional security<br>deposit has been accepted by the Minister. | POST ADJUSTED<br>SECURITY AMOUNT                     |
| 5.  | Unless otherwise approved by the Board, the Licensee may not submit security adjustment requests except with any of the following submissions:  | SECURITY<br>ADJUSTMENT                               |
|     | <ul> <li>a) Closure and Reclamation Plans;</li> <li>b) Closure and Reclamation Completion Reports; or</li> <li>c) Performance Assessment Reports.</li> </ul>  | REQUESTS   |
|     | Part D: Water Use   |  |
| 1.  | The Licensee shall only obtain Water for the Project from the Liard River. The Licensee may withdraw up to 299 $m^3$ /day and 60,000 $m^3$ /year of Water from this source.   | WATER SOURCE AND<br>MAXIMUM VOLUME                   |
| 2.  | In any single ice-covered season, the Licensee shall not withdraw greater than 10% of the available Water volume of any Watercourse, as calculated using the appropriate maximum expected ice thickness.  | MAXIMUM UNDER-ICE<br>WATER WITHDRAWAL<br>VOLUME      |

| 3. | The Licensee shall only withdraw Water using the Water Supply Facilities, unless otherwise authorized temporarily in writing by an Inspector.   | WATER WITHDRAWAL<br>– FACILITIES                                |
|----|---|---|
| 4. | Prior to withdrawing Water from an approved Water source, the Licensee shall post sign(s) to identify the intake for the Water Supply Facilities. All sign(s) shall be located and maintained to the satisfaction of an Inspector.                                      | POST WATER INTAKE<br>SIGN(S)                                    |
| 5. | The Licensee shall construct and maintain the Water intake(s) with a screen designed to prevent impingement or entrapment of fish.  | WATER INTAKE<br>SCREEN  |
| 6. | Each year, prior to the November 14 and in advance of any Water use, the Licensee shall pay the Water Use Fee in accordance with the MVLWB <i>Water Use Fee Policy</i> .  | WATER USE FEE   |
|    | Part E: Construction  |   |
| 1. | The Licensee shall ensure that all structures intended to contain, withhold, divert, or retain Water or Waste are designed, constructed, and maintained to minimize the escape of Waste to the Receiving Environment.   | OBJECTIVE –<br>CONSTRUCTION                                     |
| 2. | The Licensee shall only use material that is clean and free of contaminants and is from a source that has been authorized in writing by an Inspector.   | CONSTRUCTION<br>MATERIAL –<br>SOURCE(S)                         |
| 3. | The Licensee shall maintain records of Construction materials for all structures and make them available at the request of the Board or an Inspector.   | CONSTRUCTION<br>RECORDS   |
|    | Part F: Waste and Water Management  |   |
| 1. | The Licensee shall manage Waste and Water with the objective of minimizing<br>the impacts of the Project on the quantity and quality of Water in the Receiving<br>Environment through the use of appropriate mitigation measures, monitoring,<br>and follow-up actions. | OBJECTIVE – WASTE<br>AND WATER<br>MANAGEMENT                    |
| 2. | The Licensee shall comply with the Waste Management Plan, once approved.  | WASTE MANAGEMENT<br>PLAN  |
| 3. | A minimum of 60 days prior to commencement of activities, the Licensee shall<br>submit to the Board, for approval, a revised <b>Waste Management Plan</b> . The<br>Licensee shall not commence Project activities prior to Board approval of the<br>Plan.               | WASTE MANAGEMENT<br>PLAN – REVISED                              |
| 4. | A minimum of 90 days prior to commencement of activities, the Licensee shall submit to the Board, for approval, a <b>Erosion and Sedimentation Management</b><br><b>Plan.</b> The Plan shall be in accordance with the requirements of Schedule 3.                      | EROSION AND<br>SEDIMENTATION<br>MANAGEMENT PLAN -<br>SUBMISSION |
| 5. | The Licensee shall comply with the <b>Erosion and Sedimentation Management</b><br><b>Plan</b> , once approved. The Plan shall be in accordance with the requirements of<br>Schedule 3.  | EROSION AND<br>SEDIMENTATION<br>MANAGEMENT PLAN                 |

#### The Licensee shall deposit all Waste as described in the approved Waste Management Plan.

- The Licensee shall not discharge Waste, including Wastewater, to any Watercourse, or to the ground surface within 100 metres of the Ordinary High-Water Mark of any Watercourse.
- 8. If an Artesian Aquifer is encountered and producing Water at the ground surface, the Licensee shall:
  - a) Implement the Spill Contingency Plan;
  - b) Within 48 hours, notify the Board and an Inspector, in writing, including the flow rate in cubic metres;
  - c) Deposit Artesian Aquifer Water to a snow-bermed or self-contained area, unless otherwise authorized by an Inspector;
  - d) Seal the borehole to permanently prevent any further outflow of water and to the satisfaction of an Inspector; and
  - e) Within 24 hours following cessation of the flow of Artesian Aquifer Water, submit a detailed report of the event to the Board and an Inspector, including the total amount of Water in cubic metres that has been released, and the total amount of Water in cubic metres stored in the snow-bermed, or otherwise approved, storage area.

## Part G: Aquatic Effects Monitoring

Intentionally left blank.

|    | Part H: Spill Contingency Planning   |   |
|----|--|---|
| 1. | The Licensee shall ensure that Unauthorized Discharges associated with the Project do not enter any Waters.  | OBJECTIVE – PREVENT<br>WASTE INTO WATER |
| 2. | The Licensee shall comply with the <b>Spill Contingency Plan</b> , once approved.  | SPILL CONTINGENCY<br>PLAN               |
| 3. | A minimum of 60 days prior to the commencement of activities, the Licensee<br>shall submit to the Board, for approval, a revised <b>Spill Contingency Plan</b> . The<br>Licensee shall not commence Project activities prior to Board approval of the<br>Plan. | SPILL CONTINGENCY<br>PLAN – REVISED     |
| 4. | If a spill or an Unauthorized Discharge occurs or is foreseeable, the Licensee shall:  | REPORT SPILLS                           |
|    | a) Implement the approved Spill Contingency Plan referred to in Part H,<br>Condition 2;  |   |
|    | <ul> <li>Report it immediately using the NU-NT Spill Report Form by one of the<br/>following methods:</li> </ul>   |   |
|    | <ul> <li>Telephone: (867) 920-8130</li> <li>Fax: (867) 873-6924</li> </ul>   |   |

• E-mail: <u>spills@gov.nt.ca</u>

WASTE DISPOSAL

DISCHARGE LOCATION – ORDINARY HIGH-WATER MARK

> REPORT ARTESIAN AQUIFER

|    | Online: Spill Reporting and Tracking Database   |   |
|----|---|---|
|    | <ul> <li>c) Notify the Board and an Inspector immediately; and</li> <li>d) Within 30 days of initially reporting the incident, or within a timeframe authorized by an Inspector, submit a detailed report to the Board and an Inspector, including descriptions of causes, response actions, and any changes to procedures to prevent similar occurrences in the future. Written notification shall be provided to the Board and an Inspector if any changes occur</li> </ul>       |   |
| 5. | The Licensee shall ensure that spill prevention infrastructure and spill response equipment is in place prior to commencement of the Project.   | SPILL PREVENTION<br>AND RESPONSE<br>EQUIPMENT                         |
| 6. | The Licensee shall restore all areas affected by spills and Unauthorized Discharges to the satisfaction of an Inspector.  | CLEAN UP SPILLS   |
|    | Part I: Closure and Reclamation   |   |
| 1. | Six months prior to the closure of any specific component of the Project, the Licensee shall submit to the Board, for approval, a <b>Closure and Reclamation Plan.</b>  | CLOSURE AND<br>RECLAMATION PLAN                                       |
| 2. | Every three years following the previous approval, or as directed by the Board, the Licensee shall submit to the Board, for approval, a revised <b>Closure and Reclamation Plan</b> .   | CLOSURE AND<br>RECLAMATION PLAN –<br>REVISED                          |
| 3. | Three years prior to the expiry date of this Licence, or a minimum of two years prior to the end of operations, whichever occurs first, the Licensee shall submit to the Board, for approval, a final Closure and Reclamation Plan.   | CLOSURE AND<br>RECLAMATION PLAN –<br>FINAL                            |
| 4. | The Licensee shall endeavor to carry out approved Progressive Reclamation as soon as is reasonably practicable.   | PROGRESSIVE<br>RECLAMATION  |
| 5. | The Licensee shall not conduct Progressive Reclamation except as approved by the Board.   | PROGRESSIVE<br>RECLAMATION –<br>CARRY OUT AS<br>APPROVED              |
| 6. | Beginning May 1, 2021 and no later than every May 1 thereafter, the Licensee<br>shall provide written notification to the Board and an Inspector of any approved<br>Progressive Reclamation that will be conducted in the upcoming year.<br>Notification shall include the name and contact information for the individual<br>responsible for overseeing the Progressive Reclamation. Written notification<br>shall be provided to the Board and an Inspector if any changes occur. | PROGRESSIVE<br>RECLAMATION –<br>NOTIFICATION                          |
| 7. | Within 90 days of completing Closure and Reclamation of the Project, or as otherwise directed by the Board, the Licensee shall submit to the Board for approval, a <b>Post-Closure and Reclamation Monitoring and Maintenance Plan</b> . The Plan shall be in accordance with the requirements of Schedule 4.   | POST-CLOSURE AND<br>RECLAMATION<br>MONITORING AND<br>MAINTENANCE PLAN |

|    | component of the Project, the Licensee shall submit to the Board for approval, a <b>Performance Assessment Report</b> . The Report shall be in accordance with the MVLWB/AANDC <i>Guidelines for the Closure and Reclamation of Advanced Mineral Exploration and Mine Sites in the Northwest Territories</i> . The Licensee shall submit subsequent Reports as directed by the Board. | ASSESSMENT REPORT<br>– COMPONENT-<br>SPECIFIC        |
|----|---|--|
|    | Part J: Watercourse Crossings   |  |
| 1. | The Licensee shall minimize the disturbance of riparian vegetation within the immediate boundary of any Watercourse crossing to the extent practicable  | MINIMIZE<br>DISTURBANCE OF<br>RIPARIAN<br>VEGETATION |
| 2. | Ice and snow crossings should not impede the flow of any Watercourse. These crossings shall be v-notched or removed before spring break-up to facilitate natural flow.  | DO NOT IMPEDE<br>WATERCOURSE                         |
| 3. | Any materials placed below the normal high Water mark used in the construction of Water crossings shall be free of any contaminants, debris, or fine materials  | FREE OF<br>CONTAMINANTS                              |
| 4. | Any materials placed below the normal high Water mark used in the construction of Water crossings shall be removed before spring break-up.  | REMOVE BEFORE<br>SPRING BREAK-UP                     |

Within 3 months of completing Closure and Reclamation of any specific

### Signed on behalf of the Mackenzie Valley Land and Water Board

Mavis Cli-Michaud, Chair

8.

Amanda Gauthier, Witness

PERFORMANCE

## **Schedule 1: Annual Water Licence Report**

- 1. The **Annual Water Licence Report** referred to in Part B, Condition 17 of this Licence shall include, but not be limited to, the following information about activities conducted during the previous calendar year:
  - a) An As-Built map identifying all current sites and infrastructure at the Fort Liard East Project sites with a summary of the operation to date including the name and location of all existing wells and the status and identification of all wells;
  - b) A brief summary of Project activities;
  - c) An updated Project schedule;
  - d) The monthly and annual quantities in cubic metres of fresh Water obtained from all sources, as required in Part B, Condition 16 of this Licence;
  - e) A summary of the calibration and status of the meters and devices referred to in Part B, Condition 16 of this Licence;
  - f) A summary of engagement activities conducted in accordance with the approved **Engagement Plan**, referred to in Part B, Condition 18 of this Licence;
  - g) A summary of how Traditional Knowledge was incorporated into decision making;
  - h) A summary of Construction activities conducted in accordance with Part E of this Licence;
  - i) A summary of major maintenance activities conducted in accordance with this Licence;
  - j) A summary of activities conducted in accordance with the approved **Waste Management Plan**, referred to in Part F, Condition2 of this Licence, including:
    - i. A summary of approved updates or changes to the process or facilities required for the management of Waste; and
    - ii. Monthly and annual quantities, in cubic metres, of Sewage solids and sludge removed from the campsites, identified by disposal location.
  - k) A summary of activities conducted in accordance with the approved **Erosion and Sedimentation Management Plan**, referred to in Part F, Condition 5 of this Licence, including:
    - i. A summary of approved updates or changes to the process or facilities required for the management of erosion and sedimentation;
    - ii. A description of any erosion susceptible areas encountered;
    - iii. A summary of activities undertaken to prevent or mitigate erosion;
    - iv. A report of the performance of mitigations applied to each area;
    - v. A summary and interpretation of monitoring results, including any Action Level exceedances; and
    - vi. A description of actions taken in response to any Action Level exceedances.
  - I) A summary of activities conducted in accordance with the approved **Spill Contingency Plan**, referred to in Part H, Condition 2 of this Licence, including:
    - i. A list and description for all Unauthorized Discharges, including the date, NWT spill number, volume, location, summary of the circumstances and follow-up actions taken, and status (i.e. open or closed), in accordance with the reporting requirements in Part H, Condition 4 of this Licence; and
    - ii. An outline of any spill training carried out.

- m) A summary of activities conducted in accordance with the **Closure and Reclamation Plan**, referred to in Part I, Condition 1 of this Licence, including:
  - i. Details of any Progressive Reclamation undertaken;
  - ii. A discussion on whether planning and implementation remains on schedule, and a summary of any new scheduling setbacks;
  - iii. A summary of Reclamation Research completed;
  - iv. A summary of engagement conducted regarding Closure and Reclamation; and
  - v. A list of any factors that would increase or decrease the Closure Cost Estimate the next time the Estimate is updated.
- n) A list of any non-compliance(s) with the conditions of this Licence or any directive from the Board pursuant to the conditions of this Licence;
- o) A summary of actions taken to address concerns, non-conformances, or deficiencies in any reports filed by an Inspector;
- p) A table detailing all commitments related to Water use and the deposit of Waste made during the Environmental Assessment, with descriptions of how each commitment is being or has been met; and
- q) Any other details requested by the Board by October 31 of the year being reported.

## Schedule 2: Security

1. The amount of security referred to in Part C, Condition 1, shall total \$1,113,261.00.

Within 90 days following the effective date of the administrative update of the Licence, the Licensee shall deposit with the Minister a security deposit in the amount of \$1,113,261.00.

## **Schedule 3: Erosion and Sedimentation Management Plan**

- 1. The **Erosion and Sedimentation Management Plan** referred to in Part F, Condition 5 shall include, but not be limited to, the following information:
  - a) Information regarding erosion, sedimentation, and permafrost degradation potential and management, including:
    - I. A summary, with appropriate maps or diagrams of the Project site, identifying areas susceptible to erosion, sedimentation, and/or permafrost degradation;
    - II. A description of the process and criteria for assessing the risk of erosion, sedimentation, and/or permafrost degradation;
    - III. A description of the best management practices that will be employed for different levels of assessed risk; and
    - IV. A description of Water management during the Project.
    - V. A description of how climate change has been considered, including any linkages to other plans required under this Licence; and
    - VI. Any other information required to describe how erosion and sediment release into the Receiving Environment, and permafrost degradation will be minimized.
  - b) Information regarding monitoring, including;
    - I. Details of the monitoring, including rationale, that will be undertaken with respect to the effectiveness and maintenance of erosion and sediment management practices, including;
      - a. Monitoring locations, parameters, frequencies, methods, and types of instrumentation; and
      - b. A map to scale, with monitoring locations.
    - II. Linkages to other monitoring programs required under this Licence; and
    - III. Any other information about monitoring that will be performed to meet the objectives in Part F, Condition 1.
  - c) Information regarding responses to monitoring results, including:
    - I. A description of how the Licensee will link the results of monitoring to those corrective actions necessary to ensure that the objectives listed in Part F, Condition 1 are met. This description shall include:
      - a. Definitions, with rationale, for Action Levels applicable to the performance of erosion and sedimentation control measures; and
      - b. For each Action Level, a description of how exceedances of the Action Level will be assessed and generally, which types of actions will be taken for the Action Levels exceeded.
  - d) Information regarding contingency planning, including:
    - I. A description of reasonably foreseeable scenarios; and
    - II. For each scenario identified in (d)(i) above:
      - a. A description of response action options; and
      - b. A risk-based analysis of response action options, identifying preferred options and alternate options.

## Schedule 4: Post-Closure and Reclamation Monitoring and Maintenance Plan

- 1. The **Post-Closure and Reclamation Monitoring and Maintenance Plan** referred to in Part I, Condition 7 of this Licence shall include, but not be limited to the following information:
  - a) Information regarding site conditions:
    - I. A summary of completed Closure and Reclamation activities, including links to Closure and Reclamation Completion Reports;
    - II. A list of the Closure Objectives and Criteria for completed Closure and Reclamation activities;
    - III. A list of all components, Closure Objectives, and Closure Criteria that require monitoring, surveillance, and/or inspections; and
    - IV. A list of all components that require geotechnical inspections by a Professional Engineer.
  - b) Information regarding monitoring:
    - I. A description, including detailed rationale, of the site-specific monitoring activities required to evaluate the Closure Objectives and Criteria for the Project, including links to the approved Closure and Reclamation Plan;
    - II. A description of monitoring protocols, methodologies, parameters, and frequency specific to each type of monitoring identified in (i) above;
    - III. Site map(s) and attached table or detailed legend, illustrating monitoring and sampling locations; and
    - IV. A description of the quality assurance and quality control measures followed for each monitoring type.
  - c) Information regarding responses to monitoring results:
    - I. A description of how the Licensee will evaluate the monitoring results against the Closure Objectives and Criteria for the Project;
    - II. A description of how the Licensee will link the results of monitoring to the implementation of contingencies, revisions to the Plan, and/or other necessary response actions.
  - d) Information regarding surveillance and inspections:
    - I. A description, including detailed rationale, of the method and schedule for surveillance and inspections for each component identified in (a)(iii); and
    - II. A description, including detailed rationale, of the schedule for geotechnical inspections for each component identified in (a)(iv).
  - e) Information about responses to surveillance and inspections:
    - I. A description of how the Licensee will evaluate the results of surveillance and inspections against the Closure Objectives and Criteria for the Project; and
    - II. A description of how the Licensee will link the results of surveillance and inspections to the implementation of contingencies, revisions to the Plan, and/or any other necessary response actions.
  - f) Information regarding maintenance:
    - I. A description and schedule of routine maintenance work to be conducted at the site;
    - II. A description of the expected timeline for routine maintenance, including a description of how the Licensee will determine when routine maintenance is no longer required;
    - III. A description of reasonably likely non-routine maintenance work that may be required;

- IV. A description of how the Licensee will notify the Board and the Inspector of any non-routine maintenance work;
- V. A description of any potential impacts to the Receiving Environmental during routine maintenance work;
- VI. A detailed description of any measures used to prevent or mitigate impacts to the Receiving Environment during routine maintenance work; and
- VII. A description of any monitoring including, but not limited to, sampling locations, parameters measured and frequencies of sampling to be carried out during maintenance activities to determine impacts to the Receiving Environment.
- g) A description of how the results of the activities carried out under this Plan will be reported.

| Licence<br>Condition             | Report Title/Require Action   | Timeline for Submission  |
|----------------------------------|---|--|
| В.9                              | Annual review and revision of plans   | March 31 each year   |
| <b>B.17</b> (Schedule 1, item 1) | Annual Water Licence Report   | March 31 each year   |
| D.6                              | Payment of Water Use Fee  | Each year prior to November 14   |
| B.19                             | Engagement Plan –<br>submission of revised plan                                 | 90 days following the effective date of this Licence   |
| F.3, H.3                         | Waste Management and Spill<br>Contingency Plan –<br>submission of revised plans | Minimum of 60 days prior to commencement of activities   |
| F.4                              | Erosion and Sedimentation<br>Management Plan                                    | Minimum of 90 days prior to commencement of activities   |
| F.8                              | Report Artesian Aquifer   | Within 48 hours  |
| Н.4                              | Report spill or Unauthorized<br>Discharge                                       | Immediately  |
| Н.4                              | Detailed report on spill or<br>Unauthorized Discharge                           | Within 30 days of initial reporting  |
| l.1                              | Closure and Reclamation Plan  | Six months prior to closure of any specific component of the Project   |
| 1.2                              | Revised Closure and<br>Reclamation Plan   | Three years following previous approval  |
| 1.3                              | Final Closure and Reclamation<br>Plan   | Three years prior to the expiry date of this<br>Licence, or a minimum of two years prior<br>to the end of operations, whichever occurs<br>first, the Licensee shall submit to the<br>Board, for approval |
| 1.6                              | Notification of approved<br>Progressive Reclamation<br>conducted                | May 1, 2021 and every May 1 thereafter   |
| 1.7                              | Post-Closure and Reclamation<br>Monitoring and Maintenance<br>Plan              | Within 90 days of completing Closure and Reclamation of the Project  |
| 1.8                              | Performance Assessment<br>Report  | Within 3 months of completing Closure<br>and Reclamation of any specific<br>component of the Project   |

## Annex A: Concordance Table of Items Requiring Submission



#### **Reasons for Decision**

Issued pursuant to paragraph 40(2)(c) of the Mackenzie Valley Land Use Regulations (MVLUR) and Section 72.25 of the *Mackenzie Valley Resource Management Act* (MVRMA) and section 36 of the *Waters Act* 

| Water Licence and Land Use Permit Applications |   |
|--|---|
| Preliminary Screener                           | MVLWB   |
| File Number                                    | MV2020L1-0007 and MV2020A0010   |
| Company  | Paramount Resources Ltd.  |
| Project  | Industrial Undertaking and Oil and Gas Development, East of For Liard, NT |
| Date of Decision                               | November 13, 2020   |

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These Reasons for Decision set out the Mackenzie Valley Land and Water Board's (the MVLWB/Board) regulatory process and decisions on Applications made by Paramount Resources Ltd. (Paramount) to the Board on August 18, 2020 for Water Licence (Licence) MV2020L1-0007 and Land Use Permit (Permit) MV2020A0010 for the Industrial Undertaking and Oil and Gas Project east of Fort Liard, Northwest Territories (Fort Liard East).

A summary of the Applications is provided in <u>Section 2</u> below, followed by the regulatory process in <u>Section 3</u>. <u>Section 4</u> describes the legislative requirements applicable to this regulatory process, leading to the Board's decisions with supporting rationale in <u>Section 5</u> and <u>Section 6</u>.

| Anniversary Date  | Effective date of Licence as seen on the Licence cover page                       |
|-------------------|---|
| Applicant         | Paramount Resources Ltd. (Paramount)  |
| Applications      | Paramount Resources Ltd.'s submissions in support of Water Licence MV2020L1-0007  |
|                   | and Land Use Permit MV2020A0010   |
| DFN               | Dehcho First Nations  |
| DFO               | Department of Fisheries and Oceans  |
| EA/EIR            | Environmental Assessment/Environmental Impact Review                              |
| GNWT              | Government of the Northwest Territories   |
| GNWT-ENR          | Government of the Northwest Territories – Environment and Natural Resources       |
| IR                | Information Request   |
| Inspector         | Government of the Northwest Territories – Environment and Natural Resources –     |
|                   | Water Resource Officer  |
|                   |   |
|                   | Government of the Northwest Territories – Lands – Resource Management Officer     |
| Licence           | Water Licence MV2020L1-0007   |
| MVLUR             | Mackenzie Valley Land Use Regulations   |
| MVLWB or Board    | Mackenzie Valley Land and Water Board   |
| MVRMA             | Mackenzie Valley Resource Management Act  |
| Minister          | Minister of Environment and Natural Resources for the Government of the Northwest |
|                   | Territories   |
|                   |   |
|                   | Minister of Lands for the Government of the Northwest Territories                 |
| Party             | As per the Board's Rules of Procedures  |
| Permit            | Land Use Permit MV2020A0010   |
| Project           | Fort Liard East   |
| Review Board      | Mackenzie Valley Review Board   |
| SKFN              | Sambaa K'e First Nation   |
| SLWB              | Sahtu Land and Water Board  |
| Standard Template | Board's Standard Land Use Permit Conditions Template                              |
|                   | Board's Standard Water Licence Conditions and Schedules Template                  |
|                   |   |

#### 1.0 List of Abbreviations

#### 2.0 <u>Summary of Applications</u>

On July 23, 2020, Paramount submitted renewal applications for Fort Liard East (MV2020A0010 MV2020L1-0007) to replace Permit MV2013A0013 and Licence MV2013L1-0003.<sup>12</sup> The applications were deemed incomplete on July 31, 2020.<sup>3</sup> By August 18, 2020, Paramount submitted revised application material.<sup>4</sup> Board staff deemed the applications complete on August 28, 2020 and distributed the Applications for review.

The Applications are to conduct assessment, monitoring, suspensions, abandonments, reclamation, and remediation activities associated with natural gas facilities and to use water for the industrial undertakings east of Fort Liard, Northwest Territories. The activities are located within a Non-Federal area. Paramount proposed a start date of November 1, 2020 and a completion date of October 31, 2025, resulting in a term of 5 years.

Paramount indicated the Applications include all facilities and activities previously approved as part of Permit MV2013A0013 and Licence MV2013L1-0003. The facilities include seven well sites (N-65, O-15, C-76, F-66, J-76, B-41, and C-02), winter roads, quarries, campsites and sumps. Paramount indicated N-65, O-15, B-41, C-02 have been suspended while C-76, F-66 and J-76 have been abandoned, and that the project area has no pipelines and has never produced. Paramount indicated the primary activities will be abandonment, reclamation and monitoring and that they anticipate the wells will be abandoned within the timeframe of the applied for terms. No new exploratory oil and gas drilling, production or other means for potential land disturbance were proposed as part of the applications.

#### 2.1 Distribution List

This document uses the term "distribution list" for the list of parties with whom materials from this regulatory process were circulated. As this Project is in the Deh Cho Territory, the appropriate core organizational reviewers, governments, First Nations, and Indigenous organizations were included in the list. The list was periodically updated, and (when requested) individuals with specific interests in the Project were also added to the distribution list.

#### 3.0 <u>Regulatory Process</u>

#### 3.1 Environmental Assessment: EA00-003

On August 10 and 11, 2000, Paramount submitted Applications for a Type A Land Use Permit and Type B Water License to the MVLWB to undertake development at Arrowhead, Bovie Lake North and East Fort Liard/Bovie. On November 30, 2000, the MVLWB referred the East Fort Liard/Bovie development to Environmental Assessment (EA).

On December 8, 2000, the Review Board decided to combine the East Fort Liard/Bovie development with Arrowhead and Bovie Lake North, and named the overall development the Liard East Drilling Project. The EA identified the principal development activities as:

- Drilling four new wells at J-54, F-66, J-76 and either C-51 or G-51;
- Continued access to seven existing well sites (P-57, M-23, N-65, N-60, O-15, C-76 and K-74); and
- Production testing and capping, including the intermittent flaring of gas for a period of two weeks.

<sup>&</sup>lt;sup>1</sup> See Water Licence MV2020L1-0007 <u>Application</u>

<sup>&</sup>lt;sup>2</sup> See Land Use Permit MV2020A0010 Application

<sup>&</sup>lt;sup>3</sup> See <u>Incomplete Letter</u>, dated July 31, 2020

<sup>&</sup>lt;sup>4</sup> See <u>response letter</u>, dated August 13, 2020

The completion of the principal activities required additional developments and activities to be undertaken, which the Review Board summarized as follows:

- Construction of winter roads to the well sites, including required ice crossings;
- Clearing and preparing well and camp sites;
- Setting up a work camp and drill rigs, supported by approximately 20 personnel and equipment, for approximately 40 days for each well; and
- Any other use of the environment in support of or in conjunction with the principal developments or other accessory developments and activities.

On September 5, 2001, the Review Board issued their Environmental Assessment Report<sup>5</sup> and concluded the development would not likely cause a significant adverse impact on the environment, and recommended Land Use Permit and Water Licence conditions reflect the commitments made by Paramount and the recommendations made by the Review Board and their technical reviewers. This EA, and the resultant measures, and subsequent preliminary screenings continue to apply to these Applications because the principal activities and components of the Project remain unaltered from when the EA and preliminary screenings were conducted.

#### **3.2** Details of the Regulatory Process

On July 23, 2020, Paramount submitted renewal applications for Fort Liard East (MV2020A0010 MV2020L1-0007) to replace Permit MV2013A0013 and Licence MV2013L1-0003. The Applications were deemed incomplete on July 31, 2020 as per subsection 22(1) of the MVLUR. By August 18, 2020, Paramount submitted additional information and the Applications were subsequently deemed complete and distributed for public review. Draft Licence and Permit conditions were included as part of the review.

A public notice of the Applications was published in *News North* during the week of September 7, 2020 to fulfill paragraphs 43(1)(a) of the *Waters Act*.<sup>6</sup>

By September 18, 2020, comments and recommendations regarding the Applications were received by the Board from the following parties: Shared Value Solutions on behalf of Acho Dene Koe First Nation (ADKFN), Government of the Northwest Territories Department of Environment and Natural Resources (GNWT-ENR), GNWT Department of Lands (GNWT-Lands), and the Northwest Territories Office of the Regulator of Oil and Gas Operations (NWT-OROGO).<sup>7</sup>

On September 22, 2020, Paramount requested an extension to October 2, 2020 to respond to reviewer comments and recommendations. By October 2, 2020, Paramount responded to a majority of reviewer comments and recommendations.

On October 8, 2020, the Board invoked paragraph 22(2)(b) of the MVLUR for the Application for Permit MV2020A0010.<sup>8</sup> The Board determined there were clear linkages between the Permit Application and the Application for the Water Licence, and to develop Permit and Licence conditions that will effectively mitigate impacts of the proposed Project on the lands which will be affected, the

<sup>&</sup>lt;sup>5</sup> See <u>Report of Environmental Assessment</u>, dated September 5, 2001

<sup>&</sup>lt;sup>6</sup> See <u>Notice of Application</u>, dated September 7, 2020.

<sup>&</sup>lt;sup>7</sup>See <u>www.mvlwb.com</u> Public Registry for Water Licence <u>MV2020L1-0007</u> and Permit <u>MV2020A0010</u> – Paramount – Liard East – Review Comments

<sup>&</sup>lt;sup>8</sup> See MVLWB Letter – <u>Invoke paragraph 22(2)(b) of MVLUR</u>, dated October 9, 2020.

Board indicated they will be coordinating the proceedings for the Permit and Licence Application. The Board also direct Paramount to provide additional information by October 22, 2020 to establish security.

Paramount responded to the Board's direction by submitting a letter on October 22, 2020.<sup>9</sup>

On November 13, 2020, the Board met to make decisions regarding the Applications.

#### 4.0 Legislative Requirements

In conducting its regulatory process for the Applications (as described in Sections 2.0 and 3.0 above), the Board has ensured that all applicable legislative requirements have been satisfied, as required by section 62 of the MVRMA and as outlined in the subsections below. The Board has considered the people and users of the land and water in the Mackenzie Valley, and any Traditional Knowledge and scientific information that was made available to the Board during this regulatory proceeding, as per section 60.1 of the MVRMA. The consideration of information provided to the Board is discussed in detail below in Sections 4.0, 5.0, and 6.0.

#### 4.1 Consultation and Engagement

In exercising its authority under the MVRMA, the Board must consider the importance of conservation to the well-being and way of life of Indigenous peoples of Canada, as per paragraph subsection 60.1(a) of the MVRMA, specifically those to whom section 35 of the *Constitution Act*, 1982, applies and who use an area of the Mackenzie Valley. Accordingly, the Board works with applicants, affected parties (including Indigenous governments and organizations), and other parties (such as other boards and regulators) to ensure that potential impacts of proposed projects are understood and carefully considered before decisions are made with respect to the issuance of permits and licences.

The Board's requirements for engagement are set out in the *Engagement and Consultation Policy* (the Policy).<sup>10</sup> The Policy was developed to ensure that the Board's obligations for achieving meaningful consultation (as set out by land claims and applicable legislation) with all affected parties, including Indigenous groups in the Mackenzie Valley, are met and engagement and consultation results clearly articulated.

#### 4.1.1 Applicant's Initial Engagement

The following is a summary of the engagement activity undertaken by Paramount for the Project. Paramount began engagement by contacting parties through email on April 3, 2020. Paramount contacted parties again on April 21, 2020 through email and telephone calls. Parties included:

- Acho Dene Koe First Nation (ADKFN),
- Dehcho First Nations (DFN),
- Dene Tha First Nation (DTFN),
- DTFN Department of Lands,
- The Hamlet of Fort Liard (the Hamlet),
- Sambaa k'e First Nation (SKFN), and
- SKFN Development Corporation.

<sup>&</sup>lt;sup>9</sup> See <u>Paramount's Response</u>, dated October 22, 2020

<sup>&</sup>lt;sup>10</sup> See <u>www.mvlwb.com</u> → Resources → Policies and Guidelines: <u>MVLWB Engagement and Consultation Policy</u> (June 1, 2013).

Correspondence continued between Paramount and affected parties until June 19, 2020 prior to the submission of the Application.

#### 4.2 Public Notice

Notice and copies of the Applications was given to fulfill sections 63 and 64 of the MVRMA. The Board is satisfied that a reasonable amount of time was given to communities, First Nations, and the public to participate in this regulatory process by making submissions to the Board.

#### 4.3 Water Use Fees

Paramount is required to pay water use fees prior to the start of operations as per subsection 8(1) of the Waters Regulations. Water use fees must be paid annually hereafter for the duration of the Licence on or before its Anniversary Date.

#### 4.4 Existing Licences

With respect to 26(5)(a) of the *Waters Act*, no other Licensees contacted the Board during the statutory period, and there are no applicants with precedence in the watershed as per subsection 72.26(1) of the MVRMA/59(1) of the *Waters Act*. The Board is satisfied that the granting of this Licence will not adversely affect, in a significant way, any existing Licensee if compliance with the Licence occurs.

#### 4.5 Compensation to Existing Water Uses

Paragraph 26(5)(b) of the *Waters Act* prohibits the issuance of the Licence unless the Board is satisfied that appropriate compensation has been or will be paid by the applicant to persons who would be adversely affected by the use of waters, or deposit of waste proposed by the applicant, at the time when the applicant filed its application with the Board.

The Board received no claims for compensation either during the prescribed period or afterwards. Provided compliance with the Licence conditions takes place, the Board finds that there are no water users or persons listed in paragraph 26(5)(b) of the *Waters Act* who will be adversely affected by the use of waters or the deposit of waste proposed.

#### 4.6 Water Quality Standards

With regards to subparagraph 26(5)(c)(i) of the *Waters Act*, the Board is satisfied that compliance with the Licence conditions will ensure that waste will be collected and disposed of in a manner which will maintain water quality consistent with applicable standards and the Board's *Water and Effluent Quality Management Policy*. These are discussed further in Section 5.7 of these Reasons for Decision (Part F of the Licence: Conditions Applying to Waste and Water Management).

#### 4.7 Effluent Quality Standards

There are no effluent quality standards prescribed in the Waters Regulations. The Board has considered its *Water and Effluent Quality Management Policy to* be protective of the receiving waters and environment. The Board is satisfied that compliance with the Licence conditions will protect the receiving waters and environment.

#### 4.8 Financial Responsibility

The Board must satisfy itself of the financial responsibility of Paramount under 26(5)(c) of the *Waters Act* before it can issue the Licence.

Paramount is a publicly traded Canadian company that has been in business over 40 years and has operated in the Northwest Territories for over 20 years. Paramount has previously posted security for operations at Fort Liard East, Fort Liard West, Fort Liard South and Cameron Hills with the GNWT and OROGO. Most recently for the Project, Paramount previously posted a security of \$175,000.00 under Permit MV2013A00012 and \$350,000.00 under Licence MV2013L1-0003.

For the reasons set out above, the Board is satisfied that the financial capacity of the Applicant, in this case, is adequate and meets the requirements of paragraph 26(5)(c) of the *Waters Act*.

#### 4.9 Minimization of Adverse Effects

With regards to subsection 27(2) of the *Waters Act*, it is the opinion of the Board that compliance with the Licence will ensure that any potential adverse effects on other water users, which might arise because of the issuance of the Licence, will be minimized.

#### 4.9.1 Time Limit

The Board is satisfied it has adhered to 48(1) of the *Waters Act*, which requires it to make a decision within a period of nine months after the day on which an application is made or a notice advertised as per subsections 43(1) and 43(2) of the *Waters Act*.

#### 4.10 MVRMA Part 5: Environmental Review

#### 4.10.1 Environmental Assessment

The Project was the subject of an Environmental Assessment conducted by the Review Board Review Board: EA00-003. Section 62 and subsection 130(5) of the MVRMA require that measures within the jurisdiction of the Board must be reflected in conditions set out in any land use permit and water licence issued by the Board.

The Board carefully reviewed each measure, suggestion, and commitment from the EA. The Board noted that EA measures are sometimes written in broad terms which are not appropriate for direct inclusion in a regulatory instrument. In addition, some measures are not within the Board's jurisdiction. Furthermore, although the reflection of suggestions and commitments in a Licence is not mandatory, the Board reviewed the suggestions and commitments to ensure the closest possible conformity with the EA decision made by the Minister. Overall, the Board is confident that the Licence contains conditions that implement the Review Board measures and the Minister's decisions to ensure that the Project will be adaptively managed, and that project-related effects on the environment will remain within an acceptable range. Annex 1 attached to these Reasons for Decision contains a table detailing how the Board incorporated the measures and suggestions from the EA into Permit and Licence conditions. Based on this analysis, the Board is satisfied that the Permit and Licence have met the requirements of section 62 of the MVRMA.

Portions of the Project underwent preliminary screening as part of the regulatory process for previous authorizations, as follows: MV2000A0080<sup>11</sup> and MV2000A0081<sup>12</sup>. The scope of the preliminary screenings are summarized below:

- MV2000A0080: B-41 well testing and completion
- MV2000A0081: C-02 well testing and completion

<sup>&</sup>lt;sup>11</sup> See <u>MV2000A0080 Preliminary Screening</u>

<sup>&</sup>lt;sup>12</sup> See <u>MV2000A0081 Preliminary Screening</u>

## 4.10.2 Preliminary Screening

On November 13, 2020, the Board met and confirmed the activities associated with the Applications were exempt from preliminary screening based on Part 1, Schedule 1, section 2.1 of the Exemption List Regulations to the MVRMA.<sup>13</sup> Consequently, no preliminary screening was conducted.

#### 5.0 Decision – Water Licence MV2020L1-0007

In making its decision and preparing these Reasons for Decision, the Board has reviewed and considered:

- 1) The Report of Environmental Assessment EA00-003 and the measures and suggestions therein, as approved by the Responsible Minister;
- 2) Preliminary Screening conducted for previous authorizations: MV2000A0080, MV2000A0081;
- 3) The comments and recommendations made during the regulatory processes;
- 4) The evidence and submissions from Paramount received by the Board;
- 5) The written comments and submissions from parties received by the Board; and
- 6) The Staff Report prepared for the Board.

Having due regard to the facts, circumstances, and the merits of the submissions made to it, and to the purpose, scope, and intent of the MVRMA and the *Waters Act*, the Board has determined that Licence MV2020L1-0007 should be issued, subject to the scope, defined terms, conditions, and term contained therein. The Board's determinations and reasons for this decision are set out below.

The scope, defined terms, conditions, and term set forth in the Licence have been developed to address the Board's statutory responsibilities and the concerns that arose during the regulatory process. The Reasons for Decision set out below focus on the major concerns and issues raised by parties, including those that were the subject of substantive argument submitted by one or more parties. They also address evidence which resulted in the inclusion of new or revised conditions that differ from those in the previous Licence MV2013L1-0003.

The format of the Licence has been reorganized from Licence MV2013L1-0003, with minimal content changes. Many of the conditions the Board has included in the Licence are from the MVLWB *Standard Water Licence Conditions Template* (Standard Licence Conditions)<sup>14</sup>, which includes general rationale for each standard condition. The Standard Licence Conditions have been established by the Land and Water Boards (LWBs) based on information from LWB policies and guidelines, other applicable guidelines and best practices, meetings with Inspectors, input from LWB staff, and feedback from a public review. Each standard condition has been evaluated against the following five characteristics of an ideal condition as laid out in the MVLWB *Standard Process for New Conditions*<sup>15</sup>:

- Clearly part of LWBs' authority;
- Has a clear purpose and rationale;
- Is practical and enforceable;
- Matches the scale of the project; and
- Does not conflict with existing legislation (i.e. is not less stringent).

<sup>&</sup>lt;sup>13</sup> See MVLWB Decision – MV2020A0010 MV2020L1-0007 – Paramount – Liard East - Preliminary Screening Exemption Confirmation, November 13, 2020

<sup>&</sup>lt;sup>14</sup> MVLWB (2020) Standard Water Licence Conditions Template

<sup>&</sup>lt;sup>15</sup> MVLWB (2013) Standard Process for New Conditions

As such, standard conditions are not discussed in detail in these Reasons for Decision except as they specifically relate to concerns or recommendations raised during this regulatory process. The Board's reasons for developing and including project-specific conditions are detailed in the relevant sections below. Where applicable, non-standard conditions developed for MV2013L1-0003 were carried over to MV2020L1-0007.

# 5.1 Term of Licence

Paramount proposed a start date of November 1, 2020 and a completion date of October 31, 2025, resulting in a term of five years. Paramount indicated that N-65, O-15, B-41, C-02 have been suspended while C-76, F-66 and J-76 have been abandoned; the sites contain oil and gas infrastructure but are not producing. Compliance requirements for oil and gas wells which have been suspended or abandoned are described by the OROGO *Well Suspension and Abandonment Guidelines and Interpretation Notes*<sup>16</sup>. Paramount anticipates the suspended wells will be abandoned within the timeframe of the applied for terms.

Subsection 26(2) of the *Waters Act* allows for a Licence term of not more than 25 years or the duration of the undertaking. After reviewing the submissions made during this regulatory process and taking into consideration the closely linked Permit and OROGO's compliance requirements, the Board has determined an appropriate term for this undertaking is five years.

As the Licence and Permit are closely linked, the Board decided to continue the practice of setting the Licence term to coincide with that of the Permit, and therefore set the term of the Licence for five years from the date of issuance which takes into account the five-year term of the Permit, plus the possibility of a two-year extension of the Permit's term.

# 5.2 Part A: Scope and Defined Terms

Part A of the Licence contains the scope and defined terms used throughout.

# <u>Scope</u>

The scope of the Licence ensures the Licensee is entitled to conduct activities which have been applied for and screened by the Board. In setting out the scope of the Licence, the Board endeavoured to provide enough detail to identify and describe the authorized activities, without be unduly restrictive or prescriptive, and to allow for project flexibility throughout the life of the Licence.

The scope of the Licence was written to be inclusive of Paramount's Application description and the scope of the previous Licence MV2013L1-0003. The description of the scope was also updated in accordance with the most recent Standard Water Licence Conditions and Schedules Template. A draft Licence was distributed as part of the public review allowing for input on the proposed scope. No comments or recommendations pertaining to the scope were submitted by reviewers as part of the public review.

In consideration of the scope, related natural gas facilities include those associated with well sites. Ice bridges were not explicitly written into the scope as they are encompassed by bridges

Part A, conditions 1(b) through 1(e) are consistent with previous Licences issued by the Board. These conditions ensure that the scope of the authorization includes all water uses and deposits of waste

<sup>&</sup>lt;sup>16</sup> <u>OROGO Well Suspension and Abandonment Guidelines and Interpretation Notes</u>

associated with the Project, reflect and comply with all applicable legislation for the life of the authorization, and consider and incorporate scientific and Traditional Knowledge where available in the Licensee's effort to protect the environment.

As part of the public review, ADKFN indicated they view the Paramount Liard West and East developments as one project and recommended they be merged into a single project. Paramount responded by indicating they are of the opinion Liard West and East are separate projects based on their likely outcomes; Paramount indicated Liard West may produce in the future while they plan to close and reclaim Liard East. The Closure and Reclamation guidance, as described by the MVLWB/AANDC *Guidelines for the Closure and Reclamation of Advanced Mineral Exploration and Mine Sites in the Northwest Territories (2013)*, allows for the Closure and Reclamation of project components while other components remain active, and, therefore, the different outcomes of the projects should not be a limiting factor for not merging Fort Liard West and East.

## Defined Terms

The Board defined items in the Licence to ensure a common understanding of conditions, to avoid future differences in interpretation, and to use wording similar to that found in previously issued licences. For the most part, the defined terms are consistent with the Standard Licence Conditions.

# 5.3 Part B: General Conditions and Schedule 1

Part B and Schedule 1 of the Licence contains general administrative conditions regarding compliance and conformity with the *MVRMA* and *Waters Act*, and is consistent with standard conditions found in previous Licences issued by the Board.

Part B, condition 5, clarifies that all references to policies, guidelines, codes of practice, statutes, regulations or other authorities shall be read as a reference to the most recent versions, unless otherwise denoted. This standard practice allows for flexibility in Licence conditions when documents are updated during the life of the Licence.

This section addresses conformity and compliance with submissions to the Board. Annual review and submission of major updates or changes to management plans are required by Part B, condition 10, for Board approval. Such revisions must be approved by the Board prior to the implementation of activities not identified in existing, approved plans. This condition ensures that all applicable plans are regularly reviewed and updated so they reflect changes in technology and/or changes and phases of the project throughout the life of the authorization.

Part B, condition 13 introduces the Schedules which are annexed to and form part of the Licence.

Part B, condition 16, was altered in accordance with the Application material indicating all waste would be removed from the Northwest Territories. No comments were received as part of the public review.

## Part B, condition 17 and Schedule 1, condition 1: Annual Water Licence Report

The requirements for the Annual Water Licence Report are outlined in Part B, condition 17, and Schedule 1, condition 1. The purpose of the Annual Water Licence Report is to provide the Board and all stakeholders the opportunity to be annually updated on project components and activities, and to provide a platform for stakeholders to submit comments, observations, feedback, and questions as necessary. The requirements are intended to provide clarity and summarize information already captured through existing submissions; they are not meant to be onerous. The

Board organized these requirements to coincide with the layout of the Licence and to be consistent with recently issued licences.

#### Part B, condition 18: Engagement

The Board assesses engagement adequacy of applications through the Boards' *Engagement Guidelines for Applicants and Holders of Water Licences and Land Use Permits*, and the Boards' *Engagement and Consultation Policy*. The Board notes that Paramount's pre-engagement for the Applications was determined to be in accordance with the Guidelines and Policy. Paramount included an Engagement Plan and Log (dated July 2020) in the Applications.

As part of the public review, ADKFN requested more information pertaining to the expected work and a minimum notice of 90 days prior to the commencement of any new activities. ADKFN also requested a schedule for all work expected to occur during the term of the authorizations. Paramount clarified that abandonment and reclamation will likely occur and committed to notifying affected parties of abandonment and reclamation activities.

**Interim Approve:** The Engagement Plan has been approved as an interim submission and should be revised and re-submitted within 90 days of the issuance date of the Licence to reflect updates as agreed to during the public review and the recommendations of the Board:

• Update the Engagement Plan to include notifying affected parties 60 days prior to the commencement of site activities.

The revised Plan will be considered to be approved upon written confirmation of conformity from Board staff.

In acknowledgement of the comments, recommendations, and concerns brought forward by reviewers throughout the regulatory process, the Board included Part B, item 10 in the Licence which requires an updated Engagement Plan to be submitted to the Board, for Board approval, within 90 days following issuance of the Licence.

## 5.4 Part C: Conditions Applying to Security Requirements and Schedule 2

The Board is authorized to require the Licensee to provide security to the Minister by subsection 35(1) of the *Waters Act*. Subsection 35(2) of the *Waters Act* specifies how the security may be applied.

As part of the review, Paramount requested background on why the RECLAIM model is used to estimate security for the oil and gas industry. The MVLWB *Guidelines for the Closure and Reclamation of Advanced Mineral Exploration and Mine Sites in the Northwest Territories (2013)*<sup>17</sup> and MVLWB/GNWT/INAC *Guidelines for Closure and Reclamation Cost Estimates for Mines (2017)*<sup>18</sup> provide information on the security requirements and applicability of the RECLAIM model.

ADKFN stated Paramount's estimate did not include funding for engagement processes. Paramount noted they included funds under indirect project costs which in Paramount's view would be sufficient for engagement. ADKFN also indicated they felt there was an insufficient amount of time and cost

<sup>&</sup>lt;sup>17</sup> See <u>MVLWB Guidelines for the Closure and Reclamation of Advanced Mineral Exploration and Mine Sites in the</u> Northwest Territories (2013)

<sup>&</sup>lt;sup>18</sup> See <u>MVLWB/GNWT/INAC Guidelines for Closure and Reclamation Cost Estimates for Mines (2017)</u>

allotted for Post-Closure Monitoring and Maintenance. The Board notes that the funds allotted to Post-Closure Monitoring and Maintenance in Paramount's estimate are similar to that of the GNWT's estimate.

Part C of the Licence, by reference to Schedule 2, sets the level of security to be maintained by the Licensee and set out requirements related to posting and updating security. As in other licences, the Board may request a security update from the proponent at any time, and may adjust the security amount at any time, based on available information. Specifically, Part C, conditions 3 and 4 stipulate that the Board can revise the security deposit and that the Licensee will post the revised deposit within 90 days following the Board's decision. This condition pertains to both increases and reductions in security. The conditions in this section are similar to those found in other Licences issued by the Board.

The Board has determined that the total security deposit amount shall be \$2,510,428.00; \$1,113,261.00 is required under the Licence and \$1,397,167.00 is required under the Permit. A detailed explanation of how the Board determined the security deposits for these two instruments is provided in Appendix A: Reclamation Security for the Project. They are discussed together since the Licence and Permit are intimately linked.

Specifically, Paramount is required to ensure security is posted prior to the commencement of site activities.

# 5.5 Part D: Conditions Applying to Water Use

Part D of the Licence contains conditions related to water use for the Project. These are consistent with standard conditions found in previous Licences issued by the Board.

Paramount indicated in their Application that water was to be obtained from the Liard River near station 10ED001 with geographic coordinates 60° 14'29"N 123° 28'31"W. Water is required for the construction of ice roads, ice bridges, camps, dust control, and well fluid.

Part D, condition 1 describes the maximum quantity of water that can be withdrawn from Liard River as 299  $m^3$ /day and 60,000  $m^3$ /year. 60,000  $m^3$ /year was added to the draft conditions based on the amount stipulated in the Application Form.

As part of the review process, reviewers requested clarification on how the water would be removed from the source. Paramount clarified that removal of water would be done in adherence to standards from the Department of Fisheries and Oceans. Part D, condition 5 specifies the water intake requirements to mitigate the entrapment of fish.

## 5.6 Part E: Conditions Applying to Construction

Part E of the Licence contains conditions applying to construction activities for the Project and is consistent with standard conditions found in previous Licences issued by the Board. Paramount indicated the Project components have already been constructed.

In their Applications Paramount indicated all Waste will be removed from the Project and that prior to removal it would be stored. In order to address environmental concerns associated with Waste storage, the Board has included conditions that require Paramount to utilize appropriate structures to contain, withhold, divert or retain water or Waste and maintain construction records. Accordingly, the Board adjusted Part E, condition 1 to include Waste, as per the Standard Template.

Paramount also indicated ice bridges will be constructed for water crossings. To address environmental concerns associated the construction of ice bridges, the Board has included a condition that the Licensee may only use material that is free of contaminants (Part E, condition 2).

Part E, condition 6 of the previous Licence was removed as it is encompassed by a standard condition in the Permit (condition 77) pertaining to restoring pre-construction profiles.

# 5.7 Part F: Conditions Applying to Waste and Water Management and Schedule 3

Sump definitions were not included in the Licence. Paramount indicated in their Application that all waste would be removed from the Northwest Territories.

Part F and Schedule 3 of the Licence contains conditions applying to waste and water management activities for the Project and is consistent with standard conditions included in previous Licences issued by the Board. Site-specific conditions were developed where necessary.

Part F, condition 1 sets out the objectives for the management of water and waste for the Project. This condition is consistent with the principles of objective-based regulation: it essentially defines the objectives of any required management actions, plans or reports. This condition is standard for Licences issued by the Board and reminds the Licensee of the need to manage water and Waste with the goal of minimizing impacts on the receiving environment.

Discharge criteria from the previous Licence were removed (condition D.10) as Paramount indicated in their Application that all Waste would be removed from the Northwest Territories.

## **Management Plans and Monitoring Programs**

## Part F, Condition 2: Waste Management Plan

The Boards' authority to regulate the management of Waste is described in subsection 26(1) of the MVLUR and sections 11 and 27 of the *Waters Act*. As such, the Board developed, and approved, *Guidelines for Developing a Waste Management Plan*.<sup>19</sup> These guidelines can be applied to a wide range of projects and are intended to ensure that all Waste management activities specific to each project are carried out in a way that is consistent with best practices and applicable guidelines to minimize waste released from the Project. Waste Management Plan is a defined term in the Licence, ensuring that the required Plan adheres to the Board's Guidelines.

Submittal and compliance with a Waste Management Plan is standard for Licences issued by the Board. Paramount included a Waste Management Plan in the Application, dated August 2020.

The regulatory review process resulted in comments and recommendations regarding the specificity of the Waste Management Plan to the applied for activities; namely, that the Waste Management Plan indicated that all Waste would be removed from the Northwest Territories. As a result, methods for Waste management depicted in the version submitted with the Application no longer applied: Waste discharge, deposition of Waste in sumps and the disposal well. The version submitted with the Application also contained other Waste management methods not included in the scope of previous authorizations, such as bioremediation and thermal treatment. The review also resulted in

<sup>&</sup>lt;sup>19</sup> See <u>www.mvlwb.com</u> → Resources → Policies and Guidelines: <u>MVLWB Guidelines for Developing a Waste</u> <u>Management Plan</u> (March 31, 2011).

recommendations for more detail with respect to Waste storage locations; specifically, that the Waste Management Plan be updated with detailed site maps which display local geographic features, site structures and operations of the Project identifying the locations in which waste would be stored. Paramount partially addressed these recommendations in their response.

The GNWT recommended Paramount ensure Waste management processes limit the attraction of wildlife through the following mitigation measures: using appropriate food and garbage handling and storage procedures; storing all food, Waste, recyclables and debris that may attract wildlife within sealed animal proof containers until final disposal; ensuring sealed animal proof containers are cleaned once emptied to minimize the attraction of wildlife; and removing all Waste to an approved disposal facility.

**Interim Approve:** The Waste Management Plan cannot be approved at this time and should be revised and re-submitted 60 days prior to commencement of activities to reflect the scope of the proposed activities, to meet the applicable guidelines, and to address the recommendations as part of the public review, as follows:

- Remove bioremediation and thermal treatment techniques as they do not apply to the current authorizations (MVLWB comment ID-1);
- Update storage information as provided in Paramount's response (MVLWB comment ID-17);
- Ensure waste management processes limit the attraction of wildlife through the following mitigation measures: appropriate food and garbage handling and storage procedures; storing all food, waste, recyclables and debris that may attract wildlife within sealed animal proof containers until final disposal; ensuring sealed animal proof containers are cleaned once emptied to minimize the attraction of wildlife; and removal of all waste to an approved disposal facility (GNWT comment ID-9);

The revised Plan will be considered to be approved upon written confirmation of conformity from Board staff.

## Part F, Condition 5 and Schedule 3: Erosion and Sedimentation Management Plan

Part F, condition 5 lists the requirements for the Erosion and Sedimentation Management Plan. This Plan is required by the Licence to ensure potential erosion and sedimentation is managed in accordance with the *Waters Act*, and the objectives listed in Part F, condition 1 of the Licence.

The control of erosion and sediment was raised by ADKFN as part of the public review. AKDFN noted that Paramount did not include an Erosion and Sedimentation Management Plan in their Application and expressed concern that an Erosion and Sedimentation Management Plan is necessary to protect fish and fish habitat as ADKFN use waterways in the area for traditional practices. Paramount responded by indicating that Inspections conducted by the GNWT have not identified any concerns with respect to erosion.

Throughout the regulatory process Paramount indicated the use of access roads and water crossings are required for transportation throughout the Project area and that heavy equipment will be utilized near watercourses; notably, for the construction of ice bridges, earthworks for maintenance and reclamation activities, and for the use of quarries. Erosion and Sedimentation Management Plans are part of the Standard Template for Industrial Undertakings which pose a risk of erosion and sedimentation. The requirement for an Erosion and Sedimentation Management Plan has been included in Part F, condition 5. Specifically, Paramount is required to submit an Erosion and Sedimentation Management Plan 90 days prior to commencement of activities, for Board approval.

This means that the Plan would be sent out for review for a period of time, allowing reviewers the opportunity to submit any comments or concerns to the Board.

Schedule 3 outlines the requirements of the Erosion and Sedimentation Management Plan.

Part F, condition 8 was altered to remove reference to Surveillance Network Programs as they are not part of the Licence.

## 5.8 Part G: Conditions Applying to Aquatic Effects Monitoring Program

The Board did not require conditions in this section to satisfy its mandate. The MVLWB/GNWT *Guidelines for Aquatic Effects Monitoring Programs* outline monitoring requirements for developments and when Aquatic Effects Monitoring Programs (AEMP) are necessary. AEMPs are generally required for undertakings that require a Type A water licence as defined in the Waters Regulations and of projects which directly deposit waste to the receiving environment; though, an AEMP may be required for any project or undertaking where a change or effect to the aquatic environment is reasonably expected. In all cases, the requirement for an AEMP for any specific project is at the discretion of the Boards and will be based on the evidence presented in individual water licence proceedings.

The Application material indicated there would be no direct deposition of waste, and that the risk posed to aquatic environments would primarily result from earthworks, the construction of ice bridges, and the spring melt of ice bridges. These activities, and applicable monitoring and mitigation measures, are required as part of the Erosion and Sedimentation Management Plan as per Part F, condition 5 of the Licence.

As part of the public review, ADKFN expressed concern that their treaty rights are impacted through negative effects to the aquatic environment; however, ADKFN did not provide supporting evidence through the regulatory process.

In making it's determination, regarding Part G conditions, the Board considered the previous authorizations, the Environmental Assessment and Preliminary Screenings, the Application material in comparison to the MVLWB/GNWT *Guidelines for Aquatic Effects Monitoring Programs*, conditions pertaining to the control of erosion and sedimentation, and evidence brough forth as part of the review process.

## 5.9 Part H: Conditions Applying to Contingency Planning

Part H of the Licence contains conditions related to spill contingency planning and reporting, reclamation of spills and unauthorized discharges, and emergency response for the Project. The purpose of this part is to ensure that Paramount is fully prepared to respond to spills and unauthorized discharges. The planning and reporting requirements in this part ensure that Paramount has identified the lines of authority and responsibility, has an action plan(s) for responses to spills and unauthorized discharges, and has established reliable reporting and communication procedures. This will ensure that any spills or unauthorized discharges are effectively controlled and cleaned, with the goal of preventing or limiting damage to the Receiving Environment. The conditions in Part H are consistent with standard conditions found in previous Licences issued by the Board.

## Part H, Condition 2: Spill Contingency Plan

Spill Contingency Plan is a defined term in the Licence, referencing the Indian and Northern Affairs Canada's *Guidelines for Spill Contingency Planning*.<sup>20</sup> Paramount included a Spill Contingency Plan in the Applications, dated August 2020.

Throughout the regulatory review process, comments and recommendations were received from reviewers regarding the applicability of the Spill Contingency Plan to the applied for activities, including: site maps which display local geographic features, site structures and operations of the project as per the Boards' *Guideline for Geographic Information Systems Submission Standard*<sup>21</sup>; clarification regarding the total volume of fuel stored on site; describing and depicting where fuel and methanol would be stored; the location of spill response resources; adverse effects of spill events with consideration of the environmental setting and receptors; action plans which address wastewater, methanol, including circumstances on how various material is handled and transported; clarification regarding how the public would be notified in the event of an emergency; and ensuring action plans address spill events on / near water, snow and ice.

Paramount responded by submitting an updated Spill Contingency Plan which addressed some of the recommendations; particularly, Paramount clarified the amount of fuel stored on site (63,000 litres). However, certain recommendations were not addressed.

**Interim Approve:** The Spill Contingency Plan cannot be approved at this time and should be revised and re-submitted 60 days prior to the commencement of activities to reflect the guidelines, updates as agreed to during the public review, to reflect the scope of the proposed activities and to include the following:

- Depict hydrocarbon fuel and methanol storage locations on site maps (MVLWB comment ID-10);
- Identify the location of spill response resources (MVLWB comment ID-11);
- Include discussion of adverse effects of potential spill events (MVLWB comment ID-12);
- o Identify response and control measures for wastewater and methanol (MVLWB comment ID-13);
- Identify how the public will be notified in the event of an emergency (MVLWB comment ID-14); and
- Include response measures for spills on/near water, snow and ice (MVLWB comment ID-15).

The revised Plan will be considered to be approved upon written confirmation of conformity from Board staff.

## 5.10 Part I: Conditions Applying to Closure and Reclamation and Schedule 4

Part I and Schedule 4 of the Licence contain conditions applying to Closure and Reclamation of the Project.

During the regulatory review process, ADKFN recommended that Paramount submit a Closure and Reclamation Plan and requested they be able to review the plan to ensure measures are taken to ensure the long-term protection of the environment and complete recovery of the site. Part I, condition 1, requires the Closure and Reclamation Plan be submitted for Board approval, which is consistent with other licences issued by the Board. This means that the Plan would be sent out for

<sup>&</sup>lt;sup>20</sup> INAC Guidelines for Spill Contingency Planning (2007)

<sup>&</sup>lt;sup>21</sup> MVLWB Guideline for Geographic Information Systems (GIS) Submission (2016)

review for a period of time, allowing reviewers the opportunity to submit any comments or concerns to the Board.

The Licence conditions applying to the security deposit (Part C and Schedule 1) are closely related to Part I; the security deposit is directly related to the activities to be described in the closure plan, and updates to the closure plan often results in updates to the security deposit.

Part I, condition 3 requires Paramount to submit a Final Closure and Reclamation Plan three years prior to the expiry date of the licence, or a minimum of two years prior to the end of operations, whichever occurs first, for Board approval. The condition is a standard requirement of Licences issued by the Board and will ensure the Project is reclaimed in accordance with established guidelines and expectations of reviewers and the Board.

Part I, condition 7 requires Paramount to submit a Post-Closure and Reclamation Monitoring and Maintenance Plan within 90 days of completing Closure and Reclamation of the Project, or as otherwise directed by the Board, in accordance with Schedule 4, for Board approval. This is a standard requirement of Licences issued by the Board and will ensure the Project is reclaimed in accordance with established guidelines and expectations of reviewers and the Board. Requirements related to structures meeting the definition of a Dam were removed from the Schedule as they are not applicable to the Project.

Part I, condition 8 requires Paramount to submit a Performance Assessment Report within 90 days of completing Closure and Reclamation of any specific component of the Project, for Board approval. This is a standard requirement of Licences issued by the Board and will ensure the Project is reclaimed in accordance with established guidelines and expectations of reviewers and the Board.

## 5.11 Part J: Conditions Applying to Watercourse Crossings

The previous Licence contained six non-standard conditions pertaining to watercourse crossings. Four of the non-standard conditions were carried over to the current Licence. Two of the non-standard conditions are included as part of standard conditions:

- Condition E.2 of the previous Licence is addressed by the standard licence condition Part E, condition 2 of the current Licence; and
- Condition E.6 of the previous Licence is addressed by the standard permit condition Pre-Construction Profiles, condition 77 of the current Permit.

As part of the review, ADKFN indicated the draft water licence conditions did not contain recommended conditions ADKFN provided to Paramount regarding the construction of ice and snow bridges in watercourses that are frozen to bottom and conducting winter fish habitat assessments on rivers where snow and ice fill bridges are constructed. Paramount responded by indicating no new access or crossings are considered, that the road has been previously built, and creating new crossings would lead to new disturbance. The Board notes that ADKFN did not provide supporting evidence for the inclusion of the requested conditions and that altering the location of stream crossings would likely have implications on the road which cannot be completely foreseen at this point; though, it seems apparent the road alignment would require alteration to connect to any proposed new watercourse crossing locations

The construction of the access road and stream crossings were considered as part of the Environmental Assessment. The authorizations contain standard permit and licence conditions, notably the Permit conditions relating to habitat damage and ice bridges, and non-standard conditions in the Licence pertaining mitigating impacts from watercourse crossings. The new standard

conditions were based on current best management practices and reviewed by stakeholders including the Department of Fisheries Oceans. As a result, the Board determined that the Permit and Licence conditions appropriately address the recommendations made by ADKFN.

# 5.12 Annex A: Table of Submissions

Annex A of the Licence contains a table that summarizes the information Paramount is required to submit as required by the Licence conditions.

## 6.0 Decision – Land Use Permit MV2020A0010

In making its decision and preparing these Reasons for Decision, the Board has reviewed and considered:

- 1) The Report of Environmental Assessment EA00-003 and the measures and suggestions therein, as approved by the Responsible Minister;
- 2) Preliminary Screenings conducted for previous authorizations: MV2000A0080, MV2000A0081;
- 3) The comments and recommendations made during the regulatory processes;
- 4) The evidence and submissions from Paramount received by the Board;
- 5) The written comments and submissions from parties received by the Board; and
- 6) The Staff Report prepared for the Board.

Having due regard to the facts, circumstances, and the merits of the submissions made to it, and to the purpose, scope, and intent of the MVRMA, the Board has determined that Permit MV2020A0010 should be issued, subject to the scope, defined terms, conditions, and term contained therein. The Board's determinations and reasons for this decision are set out below.

The scope, defined terms, conditions, and term set forth in the Permit have been developed to address the Board's statutory responsibilities and the concerns that arose during the regulatory processes. The Reasons for Decision set out below focus on the major concerns and issues raised by parties, including those that were the subject of substantive argument submitted by one or more parties.

Most conditions in the Permit are from the *Standard Permit Conditions Template* (Standard Permit Conditions), which includes general rationale for each standard condition. The Standard Permit Conditions have been established by the LWBs based on information from LWB policies and guidelines, other applicable guidelines and best practices, meetings with Inspectors, input from LWB staff, and feedback from a public review. Each standard condition has been evaluated against the following five characteristics of an ideal condition:

- Clearly part of LWBs' authority;
- Has a clear purpose and rationale;
- Is practical and enforceable;
- Matches the scale of the project; and
- Does not conflict with existing legislation (i.e. is not less stringent).

As such, standard conditions are not discussed in detail in these Reasons for Decision except as they specifically relate to concerns or recommendations raised during this regulatory process. The Board's reasons for developing and including project-specific conditions are detailed in the relevant sections below.

## 6.1 Term of Permit

Paramount has applied for a term of 5 years for the Permit. Paramount indicated that N-65, O-15, B-41, C-02 have been suspended while C-76, F-66 and J-76 have been abandoned; the sites contain oil

and gas infrastructure but are not producing. Compliance requirements for oil and gas wells which have been suspended or abandoned are described by the OROGO Well Suspension and Abandonment Guidelines and Interpretation Notes<sup>22</sup>. Paramount anticipates the suspended wells will be abandoned within the timeframe of the applied for terms.

Based on the timelines for suspended and abandoned wells described in the OROGO Well Suspension and Abandonment Guidelines and Interpretation Notes, the requested term of five years is appropriate to accommodate activities associated suspension and abandonment.

Subsections 26(5) of the MVLUR allows for a Permit term of not more than five years. After reviewing the submissions made during this regulatory process and taking into consideration the closely linked Licence and OROGO's compliance requirements, the Board has determined an appropriate term for this undertaking is five years.

# 6.2 Part A: Scope of Permit

The scope of the Permit ensures the Permittee is entitled to conduct activities which have been applied for and screened by the Board. In setting out the scope of the Licence, the Board endeavoured to provide enough detail to identify and describe the authorized activities, without be unduly restrictive or prescriptive, and to allow for project flexibility throughout the life of the Permit.

As part of the public review it became apparent that clearing of vegetation was required to maintain roads and rights-of-way. Clearing was added to the scope of the Permit to accommodate the activities identified in the Application.

The use of equipment, vehicles and machines and the construction, use and maintenance of winter roads is intended to include the activities related to road maintenance Paramount identified in the Application, including earthworks and grading.

Paramount suggested removal of closure from the scope. The Board has included closure as it is included in the Standard Template, and the Permit and Licence are closely linked.

## 6.3 Part B: Defined Terms

The Board defined items in the Permit to ensure a common understanding of conditions, to avoid future differences in interpretation, and to use wording similar to that found in previously issued Permits. The defined terms used wording from the Board's Standard Template.

## 6.4 Part C: Conditions Applying to All Activities

The subheadings below correspond to the headings in the conditions section of the Permit, as outlined in section 26(1) of the MVLUR. Most conditions in the Permit are from the Board's Standard Template, and are not discussed in detail in these Reasons for Decision unless notable due to recommendations or concerns raised during the public review. Where applicable, the Board's reasons for including non-standard conditions are discussed.

As part of the review process, Paramount provided recommendations to draft conditions. Paramount's recommendations are discussed under the specific part of the Permit below.

<sup>&</sup>lt;sup>22</sup> <u>OROGO Well Suspension and Abandonment Guidelines and Interpretation Notes</u>

## 26(1)(a) Location and Area

The conditions included in this section are all consistent with the Board's Standard Template, except as noted below.

The standard conditions Quarry Setback and Parallel Watercourse Setback were altered to include the wording "except as described in the Application" to accommodate the scope of work. No comments were received on these conditions during the review period.

Drill Locations and Drilling/ Adit Setback conditions (conditions 4 and 5) - Paramount suggested removal unless the conditions pertain to environmental drilling. The conditions have been included in the Permit as they pertain to environmental drilling; though, the wording "adit and drill site" was removed from condition 5 as the review process indicated they do not apply to the scope.

Width Right-of-Way (condition 9) - Paramount suggested increasing the rights-of-way width to 20 meters at existing clearings (well sites and camps) and turn-offs for safety reasons. This condition was not altered; though, a non-standard condition titled "Right-of-Way Clearing" was included to address Paramount's suggestion of widening the rights-of-way at specific locations for safety purposes (condition 75, in 26(1)(n)).

## 26(1)(b) Time

The conditions included in this section are all consistent with the Board's Standard Template.

## 26(1)(c) Type and Size of Equipment

The conditions included in this section are all consistent with the Board's Standard Template. Due to a lack of clarity in the Application material, reviewers requested Paramount specify the amount of equipment expected to be utilized as part of the authorizations. Paramount indicated that equipment requirements are dependent on circumstances of the work and that they anticipate two pieces of abandonment and suspension equipment would be required.

## 26(1)(d) Methods and Techniques

The conditions included in this section are all consistent with the Board's Standard Template.

As part of the public review, Paramount recommended the removal of conditions that pertain to oil and gas drilling as the activity was not part of their application. Consequently, the Board removed the condition Oil and Gas Drill Casings condition.

## 26(1)(e) Type, Location, Operation of All Facilities

The conditions included in this section are all consistent with the Board's Standard Template.

#### 26(1)(f) Control or Prevention of Ponding of Water, Flooding, Erosion, Slides, and Subsidence of Land

The conditions included in this section are all consistent with the Board's Standard Template, except as noted below

As part of the review, Paramount indicated that the 'Equipment: Watercourse Buffer' (condition 39) condition would not allow Paramount to repair and maintain the existing road as indicated in the Application. The condition was altered to specify the wording "during non-frozen conditions", at the recommendation of Paramount, to enable road maintenance.

## 26(1)(g) Use, Storage, Handling, and Ultimate Disposal of Any Chemical or Toxic Material

The conditions included in this section are all consistent with the Board's Standard Template, except as noted below.

Sump definitions were not included as Paramount indicated in their Application that all waste would be removed from the Northwest Territories.

The Project has historically used sumps for the disposal of drilling waste and wastewater. Paramount indicated in their Application that all waste would be removed from the Northwest Territories. The standard conditions associated with Sumps were not included: Sump Setback, Reclaim Oil and Gas Sumps, Reclaim non-Oil and Gas Sumps, Notification of Oil and Gas Sump Backfilling, Sewage Disposal – Sump Setback.

As part of the public review, Paramount recommended the removal of draft conditions pertaining to oil and gas drilling: Drilling Near Water or On Ice, Drilling Waste Disposal, Drilling Waste Containment and Oil and Gas Mud Components. Drilling Waste Disposal (condition 42) and Drilling Waste Containment (condition 43) are included as they pertain to the environmental drilling activity. The draft conditions Drilling Near Water or on Ice and Oil and Gas Mud Components are related to oil and gas drilling, and have been removed. Accordingly, draft conditions Oil and Gas Drilling Chemicals and Oil and Gas Wastewater Containment conditions were also removed.

As part of the public review, Paramount stated they were uncertain if the Drilling Waste and Drilling Fluids definitions were necessary. The definitions are included as they are associated with conditions and Definitions.

## 26(1)(h) Wildlife and Fish Habitat

As part of the public review, the GNWT submitted comments and recommendations pertaining to mitigating effects to wildlife, including nesting birds. This included a recommendation to provide a Wildlife Management and Monitoring Plan (WMMP) which addresses disturbance, monitoring, and reporting of species known to inhabit the area which are NWT-listed or pre-listed species. The GNWT's recommendations extended to the reduction and elimination of impacts to wildlife as well.

The Board notes that provisions in the MVLUR apply to protection of wildlife habitat, not wildlife. Impacts to wildlife are under the jurisdiction of the GNWT through the Wildlife Act. For this reason, the Board decided not to require a WMMP as part of the Permit. The Board included condition 46 in the Permit, which requires Paramount to prevent damage to wildlife and fish Habitat. This is a condition from the Board's Standard Template, and is intended to ensure Paramount conducts their land-use operation in such a way as to minimize disturbance to habitat.

## 26(1)(i) Storage, Handling, and Disposal of Refuse or Sewage;

A Waste Management Plan is a standard requirement for land use permits issued by the Board. The Waste Management Plan is intended to ensure that all waste management activities are carried out in a way that is consistent with best practices and applicable guidelines to minimize waste released from the Project. The Waste Management Plan is also required under Part F of the Licence and the Board's reasons for including the Waste Management Plan, and requiring revisions and re-submittals, are described above in Section 5.7. The Board mirrored these conditions to the extent possible with the Licence requirements to ensure one submission will satisfy conditions of both the Licence and Permit.

The conditions included in this section are all consistent with the Board's Standard Template.

## 26(1)(j) Protection of Historical, Archaeological, and Burial Sites;

The conditions included in this section are all consistent with the Board's Standard Template.

#### 26(1)(k) Objects and Places of Recreational, Scenic, and Ecological Value

The Board did not require conditions in this section to satisfy its mandate and did not receive any comments during the review of the draft Permit.

#### 26(1)(I) Security Deposit

The Board is authorized to require the Permittee to provide security to the Minister by subsection 32(1) of the MVLUR. Subsection 32(2) of the MVRMA specifies how the security may be applied.

The Board has included a requirement for security in the Permit. The Board's reasons associated with this section are described above in Section 5.4, in conjunction with reasons for security required by the Licence. The security deposits required by these two instruments are discussed together since they are intimately linked. The conditions included in this section are all consistent with the Board's Standard Template.

#### 26(1)(m) Fuel Storage

A Spill Contingency Plan is a standard requirement for land use permits issued by the Board. This Plan is intended to ensure that an action plan(s) for responses to spills and unauthorized discharges, and has established to effectively control and clean up spills and unauthorized discharges, with the goal of preventing or limiting damage to the receiving environment. The Spill Contingency Plan is also required under Part H of the Licence and the Board's reasons for including the Spill Contingency Plan, and requiring revisions and re-submittals, are described above in Section 5.9. The Board mirrored these conditions to the extent possible with the Licence requirements to ensure one submission will satisfy conditions of both the Licence and Permit.

In response to review comments, Paramount submitted a revised Spill Contingency Plan that indicated 63,000 litres of fuel would be stored on site. The Maximum Fuel on Site condition has been updated to reflect the amount of fuel specified in the revised Spill Contingency Plan.

## 26(1)(n) Methods and Techniques for Debris and Brush Disposal

The conditions included in this section are all consistent with the Board's Standard Template.

A non-standard condition titled "Right-of-Way Clearing" (condition 75) was included to address Paramount's recommendation pertaining to the Width Right-of-Way condition (in 26(1)(a)).

#### 26(1)(o) Restoration of the Lands

The conditions included in this section are all consistent with the Board's Standard Template.

#### 26(1)(p) Display of Permits and Permit Numbers

The conditions included in this section are all consistent with the Board's Standard Template.

#### 26(1)(q) Biological and Physical Protection of the Land

The conditions included in this section are all consistent with the Board's Standard Template.

An Engagement Plan is a standard requirement for land use permits issued by the Board. This Plan is intended to ensure adequate and effective engagement with potentially affected parties has occurred prior to the submission of the Applications (in the form of the Engagement Log) and is planned for throughout the life of the Project. This Plan is also required under Part B of the Licence and the Board's reasons for including this Plan, and requiring revisions and re-submittals, are described above in Section 5.3. The Board mirrored these conditions to the extent possible with the Licence requirements to ensure one submission will satisfy conditions of both the Licence and Permit.

As part of their review, the GNWT-ENR recommended that vegetation clearing, and new ground disturbance be conducted outside of bird breeding and nesting season for birds in the project area. Paramount did not provide a response. To address the GNWT's recommendation, a non-standard condition titled Bird Breeding / Nesting Seasons has been added. The condition states the Permittee shall only conduct vegetation clearing and any new ground disturbance between September 22 and March 31 of any year unless otherwise authorized by an Inspector.

# 7.0 <u>Conclusion</u>

Subject to the scopes, defined terms, conditions, and terms set out in the Licence and Permit, and for the reasons expressed herein, the MVLWB is of the opinion that the land-use activities, water use, and waste disposal associated with the Project can be completed by Paramount while providing for the conservation, development, and utilization of waters in a manner that will provide the optimum benefit for all Canadians and in particular for the residents of the Mackenzie Valley.

Water Licence MV2020L1-0007 and Land Use Permit MV2020A0010 contain provisions that the Board deems necessary to ensure and monitor compliance with the MVRMA, *Waters Act*, and the Regulations made thereunder, and to provide appropriate safeguards in respect of Paramount use of the land and water affected by the Licence.

SIGNATURE

Mackenzie Valley Land and Water Board

November 13, 2020

Mavis Cli-Michaud, Chair

Date

#### **Appendices and Annexes**

|                      | Water Licence and Land Use Permit Applications                |  |
|----------------------|---|--|
| Preliminary Screener | MVLWB   |  |
| File Number          | MV2020L1-0007 and MV2020A0010                                 |  |
| Company              | Paramount Resources Ltd.                                      |  |
| Project              | Industrial Undertaking and Oil and Gas, East of For Liard, NT |  |
| Date of Decision     | November 13, 2020   |  |

#### Appendix 1: Reclamation Security for the Project

#### 1.0 Introduction

The security established under the previous Licence and Permit is summarized in Table 1.0 below.

#### Table 1.0: Current Security

| Authorization         | Condition          | Amount       |
|-----------------------|--------------------|--------------|
| Permit MV2013A0013    | Condition 54       | \$175,000.00 |
| Licence MV2013L1-0003 | Part B condition 2 | \$350,000.00 |
| Total                 |                    | \$525,000.00 |

On August 30, 2018, the Board approved an Extension to Term of Permit MV2013A0013 and Amendment to Term of Licence MV2013L1-0003 to November 13, 2020.<sup>23</sup> As part of the approvals, the Board directed Paramount to submit a revised security estimate by October 30, 2018. This stemmed from a recommendation during the review period from the GNWT-ENR that the Board initiate a review of the security held under the authorizations to ensure the amount appropriately represents the liability associated with the Project.

On October 30, 2018, Paramount submitted a security estimate utilizing Directive 011<sup>24</sup> from the Alberta Energy Regulator without supporting rationale.<sup>25</sup> The security proposed by Paramount totaled \$345,000.00.

On January 17, 2019, the Board determined they could not proceed with the regulatory process based on Paramount's October 30, 2019 submission. The Board directed Paramount to submit a security estimate using the current version of RECLAIM by February 28, 2019 and encouraged Paramount to work with the GNWT in establishing their submission.<sup>26</sup> Paramount submitted a revised security estimate using the RECLAIM model on March 1, 2019.<sup>27</sup> Paramount's estimate totalled \$577,011.00; \$568,855.00 attributed to land and \$8,156.00 attributed to water

## 1.1 Evidence from the Security Re-assessment in 2019

Paramount's March 1, 2019 security estimate was distributed for public review on March 5, 2019. As part of the public review, the GNWT submitted an updated security estimate.<sup>28</sup> The GNWT's and

<sup>&</sup>lt;sup>23</sup> See <u>decision letter</u>, dated August 30, 2018

<sup>&</sup>lt;sup>24</sup> See <u>Directive 011</u>, dated August 1, 2015

<sup>&</sup>lt;sup>25</sup> See <u>submission</u>, dated October 30, 2018

<sup>&</sup>lt;sup>26</sup> See <u>Board direction</u>, dated January 17, 2019

<sup>&</sup>lt;sup>27</sup> See Paramount's <u>security estimate</u>, dated March 1, 2019

<sup>&</sup>lt;sup>28</sup> See Review Comment Summary Table 2019, GNWT-ENR comment 9

Paramount's submissions resulted in different estimations of liability costs, as summarized in Table 1.1 below.

| RECLAIM 7.0 Oil and Gas                          | Paramo         | Paramount 2019  |                | GNWT 2019         |  |
|--|----------------|-----------------|----------------|-------------------|--|
| CAPITAL COSTS                                    | Land Liability | Water Liability | Land Liability | Water Liability   |  |
| Wells and Facilities                             | \$0            | \$0             | \$891,800      | \$498,400         |  |
| Buildings and Equipment                          | \$4,080        | \$4,080         | \$103,997      | \$33,150          |  |
| Chemicals and contaminated soil management       | \$280,500      | \$0             | \$0            | \$258,010         |  |
| Surface and groundwater management               | \$0            | \$0             | \$0            | \$0               |  |
| Interim care and maintenance                     | \$0            | \$0             | \$0            | \$3,890           |  |
| SUBTOTAL: Capital Costs                          | \$284,580      | \$4,080         | \$995,797      | \$793,450         |  |
| PERCENT OF SUBTOTAL                              | 99%            | 1%              | 56%            | 44%               |  |
| INDIRECT COSTS                                   | Land Liability | Water Liability | Land Liability | Water Liability   |  |
| Mobilization/ demobilization                     | \$123,259      | \$1,767         | \$72,319       | \$57 <i>,</i> 624 |  |
| Post-closure monitoring and<br>maintenance       | \$81,334       | \$1,166         | \$50,228       | \$40,022          |  |
| Engineering (3%)                                 | \$8,537        | \$122           | \$29,874       | \$23,803          |  |
| Project management (3%)                          | \$8,537        | \$122           | \$29,874       | \$23,803          |  |
| Health and safety plans/ monitoring & QA/QC (1%) | \$2,846        | \$41            | \$9,958        | \$7,934           |  |
| Bonding/insurance (1%)                           | \$2,846        | \$41            | \$9,958        | \$7,934           |  |
| Contingency (20%)                                | \$56,916       | \$816           | \$199,159      | \$158,590         |  |
| Market price factor adjustment (0%)              | \$0            | \$0             | \$0            | \$0               |  |
| SUBTOTAL: Indirect Costs                         | \$284,275      | \$4,076         | \$401,370      | \$319,812         |  |
| TOTAL COSTS                                      | \$568,855      | \$8,156         | \$1,397,167    | \$1,113,261       |  |
| GRAND TOTAL COSTS                                | \$577          | 7,011           | \$2,51         | .0,428            |  |

| Table 1.1: Summary of Paramount's and the GNW | <b>Γ's Security Estimates</b> |
|---|-------------------------------|
|---|-------------------------------|

## *1.1.1.* The Government of the Northwest Territories

As part of their review, the GNWT indicated that Paramount's security estimate lacked supporting information. In establishing their estimate, the GNWT indicated they used information from Paramount's applications; though, they were required to make assumptions due to the Applications not having sufficient information. The GNWT's security estimate totaled \$2,510,428; \$1,397,167 and \$1,113,261 for land and water, respectively. The GNWT noted they did not include the reclamation cost of access roads.

# 1.1.2. The Office of the Oil and Gas Regulator

As part of their review, OROGO clarified the purpose of the Proof of Financial Responsibility (PFR) in which they hold.<sup>29</sup> OROGO indicated the PFR may be used to pay claims made under section 63 of the *Oil and Gas Operations Act* (OGOA) for the actual loss or damages from or for cost associated with clean-up of debris, spills or authorized discharge, emission or escape of oil and gas, with terms defined as follows:

- "Actual loss or damage" as including loss of income, including future income and the loss of hunting, fishing and gathering opportunities by Aboriginal peoples;
- "Debris" as an installation or structure that has been abandoned without authorization or any material that has broken away or been jettisoned or displaced in the course of an approved work or activity; and
- "Spills" as a discharge, emission or escape of petroleum.

# 1.1.3. Paramount Resources Ltd.

As part of their responses to review comments, Paramount stated they established their estimate using information on the MVLWB public registry, information contained in current and former applications, the commitments Paramount made (or inherited) under Environmental Assessment processes, and information from inspections conducted by the GNWT and Crown Indigenous Relations and Northern Affairs Canada (CIRNAC).

Paramount indicated they disagreed with the GNWT's estimate and expressed concern that the GNWT's estimate could result in Paramount posting security for aspects of the Project that, from their understanding, are the jurisdiction of OROGO, namely abandonment of wells and decommissioning of production facilities.

Paramount indicated they were of the opinion the GNWT's estimate contained errors regarding the scale and scope of project, as follows:

"NWT has assumed \$891,000 in facility costs, facilities that do not exist. Liard East has never been tied in and has never produced. If facilities were on site, the decommissioning of those facilities would be in the jurisdiction of OROGO. Additionally, the Liard East area contains campsites (clearings), no physical camps are in the project area. Paramount is unsure what GNWT means by "demolishing" a wellsite given these wellsites only contain a wellhead. "

## 1.1.4. Analysis

Based on the evidence collected as part of the re-assessment of security in 2019, the different estimations of liability costs are attributed to the following:

- Whether reclamation, specifically of wells and site buildings, is the responsibility of the GNWT or OROGO. Paramount excluded portions of the Project from their cost estimate which resulted in different costs under line items 'Wells and Facilities' and 'Buildings and Equipment'.
- 2) Detail regarding the scale and scope of development which resulted in the GNWT and Paramount inputting different values into the RECLAIM model.

<sup>&</sup>lt;sup>29</sup> See Review Comment Summary Table 2019, OROGO comment 1

The review also involved discussion on whether reclamation of access roads should be included in the security estimate.

On January 17, 2019, prior to Paramount submitting revised security estimates, the Board encouraged Paramount to work with the GNWT. As part of the public review in 2019, the GNWT stated Paramount had not engaged with them as part of their submission. The lack of engagement appears to be a significant factor in the discrepancies between the estimates.

## **1.2** Evidence from the Regulatory Process for the Applications

When the Applications were distributed for review it was communicated to reviewers and the Applicant that evidence gained as part of the security re-assessment in 2019 would be used to assist in establishing security for the applied for authorizations.

# *1.2.1.* The Government of the Northwest Territories

As part of the review for the Applications, GNWT clarified their authority in relation to OROGO's jurisdiction with respect to the liability associated with the Project:<sup>30</sup>

- i. PFR is not related to reclamation-related security that the Ministers of ENR and Lands require for water licences and land use permits, respectively;
- ii. The GNWT cannot access OROGO funds in the case of solvency, and PFR does not apply to reclamation outside of the wells and pipelines (e.g. sumps and battery sites);
- iii. PFR can only be paid to persons suffering "actual loss or damage" from a spill or debris or to the GNWT if it reasonably incurs "costs or expenses taking any action or measure in relation to the spill... or remedial action in relation to debris", as defined in OGOA.
- iv. PFR is based on a future hypothetical scenario that may never materialize (e.g. a spill), which is unlike reclamation costs that are based on the estimated actual costs of restoring lands to their original state. The GNWT indicated that because of the information they provided, they and OROGO do not consider their requirements to overlap.

The GNWT referenced a previous ruling by the Sahtu Land and Water Board (SLWB) on its authorities in relation to the NEB's jurisdiction regarding oil and gas development. A notable portion of the SLWB's ruling is provided below:

The Board [SLWB] is of the view that its authorities do not conflict with those granted to the National Energy Board (NEB) under its legislation and that these regulatory regimes are complementary.<sup>31</sup>

## 1.2.2. Paramount Resources Ltd.

Paramount responded by reiterating their view that the GNWT and OROGO's security requirements overlap, and provided additional detail with respect to perceived errors with the GNWT's estimate:

"Paramount continues to believe there are inaccuracies in the estimate provided by ENR. Examples can be seen of the estimates currently on the review system. This include but are not limited to, including battery equipment at every site and facility equipment at every site for Liard East. These sites are all exploration sites and no equipment other than a well head is on

<sup>&</sup>lt;sup>30</sup> See Review Comment Summary Table October 2020, the GNWT-ENR comments 1, 2, and 3

<sup>&</sup>lt;sup>31</sup> See Sahtu Land and Water Board <u>Ruling on Jurisdiction</u>, May 15, 2014

site.... Other errors include estimates on volumes, buildings and equipment, depth of wells and monitoring estimates.... GNWT estimate includes costs for contamination, which would occur because of a spill which is within the jurisdiction that OROGO would provide funds for."

## 1.2.3. Analysis

## Perceived Overlapping of Security Requirements

The GNWT's and OROGO's submissions as part of the public review of the Applications and during the re-assessment of security in 2019 clarified their authorities with respect to security. Further, the GNWT explicitly indicated OROGO's PFR *"is for a different purpose than the reclamation-related security that the Ministers of ENR and Lands hold under water licences and land use permits, respectively."*.

The GNWT's and OROGO's responses are also consistent with previous correspondence from OROGO where they clarified that costs associated with well abandonment, and any other costs associated with site remediation and reclamation are not covered by the PFR.<sup>32</sup>

## Perceived Inaccuracies in the Government of the Northwest Territories Security Estimate

After reviewing the comments, recommendations and responses as part of the review, the Board invoked paragraph 22(2)(b) of the MVLUR on October 9, 2020, and directed Paramount to submit a revised security estimate along with supporting documentation containing detail on the Project's infrastructure.<sup>33</sup> The purpose of the direction was to align the closely linked permit and licence applications and to clarify the perceived inaccuracies which Paramount expressed as part of their reviews. The Board directed Paramount, as follows:

"In establishing their revised estimate, Paramount must:

- Engage with the GNWT;
- Use version 7.0 of the RECLAIM model for oil and gas;
- Include all applicable oil and gas facilities and associated infrastructure;
- Provide a supporting document which clearly identifies the following:
  - All oil and gas facilities and associated infrastructure in Fort Liard East,
  - The oil and gas facilities and associated infrastructure that have been included in the security estimate, and
  - The oil and gas facilities and associated infrastructure that have been excluded from the security estimate, with supporting rationale justifying the exclusion."

Paramount submitted a letter on October 22, 2020. As part of their response, Paramount indicated the following:

- They did not have sufficient time to prepare a revised estimate;
- They were of the opinion they had engaged with the GNWT through the regulatory and review processes;
- Their estimate included the reclamation of all well sites (7), access roads, camps and sumps; and
- They are uncomfortable taking responsibility for using the RECLAIM model.

<sup>&</sup>lt;sup>32</sup> See <u>correspondence</u> from OROGO dated October 14, 2018

<sup>&</sup>lt;sup>33</sup> See <u>Board direction</u>, dated October 9, 2020

Paramount also stated the following:

- Their estimate includes contamination that would have or will occur under OROGO's approval and if required to submit a new security estimate they would most likely exclude those costs; and
- Wellbores and wellheads were not included in their estimate.

Paramount's response did not include a revised security estimate or detail on the infrastructure associated with the Project, and, consequently, it did not clarify Paramount's perception of inaccuracies in the GNWT's estimate. The Board understands Paramount's view of perceived inaccuracies in the GNWT's estimate; however, Paramount themselves have not provided a clear detailed description of the infrastructure associated with the Project to reconcile their perceived inaccuracies. Additionally, with respect to camps, Paramount indicated the area contains clearings for campsites but no physical camps. Through the Application and public review, Paramount indicated up to three camps could be utilized.<sup>34</sup> Consequently, the Board determined it is appropriate for liability costs associated with camps to be included in the security estimate. Further, the Board is satisfied that throughout the regulatory review process for the reassessment of security in 2019, and the regulatory review process as part of the Applications, Paramount has had sufficient time to engage with the GNWT to reconcile their perceived discrepancies and provide a security estimate with clear supporting rationale.

#### 2.0 <u>Decision – Security MV2020L1-0007 MV2020A0010</u>

Based on the analysis described above, the Board concluded that the GNWT's security estimate likely best reflects the liabilities that are associated with the Project. The Board established security amounts of \$1,397,167.00 for land and \$1,113,261.00 for water. The financial security conditions in the Permit and Licence require security to be deposited prior to commencing site activities.

Refer to Section 5.4 of these Reasons for the Board's determination of security for MV2020L1-0007 and MV2020A0010 based on the detailed reasons described here.

<sup>&</sup>lt;sup>34</sup> See Review comment Summary Table October 2020, Paramount response to MVLWB comment 4



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# Annex 1: Incorporation of Measures and Suggestions from Environmental Assessment for the Project

| # | Торіс                    | Measure  | Where item was<br>addressed<br>in the<br>Licence/Permit |
|---|--------------------------|--|---|
| 1 | Public                   | The Review Board does not have any recommendations.  | Permit 26(1)(q)   |
|   | Consultation             |  | Licence Part B  |
| 2 | Environmental            | The Review Board recommends that the Mackenzie Valley Land and Water Board (MVLWB) take under  | Permit 26(1)(i)   |
|   | Considerations<br>in the | consideration the recommendations made by the GNWT when the MVLWB is developing the land use permit and water license conditions for this development:   | Licence Part F  |
|   | Development              | That Paramount should seek permission from the community to dispose of non-combustible waste at the  |   |
|   | Design                   | community's solid waste site.  |   |
|   |                          | That Paramount construct berms around the entire leases.   |   |
| 3 | Accidents and            | The Review Board recommends that the MVLWB ensure to the extent of its jurisdiction, through the use of permit   | Permit 26(1)(q)   |
|   | Malfunctions             | and license conditions, that Paramount fulfils the commitments made in the EA report, including the imposition of  | Licence Part H  |
|   |                          | safety training and adherence to established procedures to ensure a safe work environment. The MVLWB should also consider the recommendations made by the GNWT, EC and INAC concerning spill contingency plans.              |   |
| 7 | Wildlife and             | The Review Board recommends that the MVLWB ensure, through the use of permit and license conditions, that  | Permit 26(1)(q)   |
|   | Wildlife Habitat         | Paramount fulfil the commitments made in the EA report and other documentation to avoid impacts to wildlife  |   |
|   |                          | and wildlife habitat. The MVLWB should also consider the recommendation made by EC:  |   |
|   |                          | • EC restricted its review to assessing the impacts of flaring on migratory birds. EC agrees that the impacts on   |   |
|   |                          | migratory birds due to flaring would be not significant. However, EC notes that Paramount states that some   |   |
|   |                          | well evaluations may occur in the summer during the breeding, nesting or rearing period of migrant species, resulting in disturbance due to noise, light and smoke associated with flaring and other activities. EC strongly |   |

#### Table 1: Measures 1-12 from the Environmental Assessment EA 00-003

| #  | Торіс                             | Measure  | Where item was<br>addressed<br>in the<br>Licence/Permit   |
|----|-----------------------------------|--|---|
|    |                                   | recommends that the proponent complete all of the work in the winter season to minimize direct disturbance of migratory birds.   |   |
| 9* | Land and<br>Resource Use          | <ul> <li>The Review Board recommends that the MVLWB ensure, through the use of permit and license conditions, that Paramount fulfils the commitments made in the EA report and other documentation to avoid impacts to land and resource use.:</li> <li>Maintain communications with the Fort Liard Band to keep them apprised of locations and timing of the project activities;</li> <li>Avoid sensitive areas identified by the community;</li> <li>Utilize existing disturbance corridors for access to the extent practical;</li> <li>Limit the amount of clearing to that required to safely complete the drilling and evaluation;</li> <li>Leave the skidoo trails open when they intersect access;</li> <li>Leave game trails unblocked;</li> <li>Restrict activity within approved leases and rights-of way; and</li> <li>Paramount will also contact trappers to review the project, identify concerns and discuss mitigative measures. If these traplines are affected by the drilling and evaluation activities, the trappers will be compensated for any demonstrable loss.</li> <li>The MVLWB should also consider the recommendations made by EC and INAC:</li> <li>INAC states that the mechanism for compensating trappers should be addressed.</li> </ul>  | <ul> <li>First bullet on<br/>engagement -<br/>Permit<br/>26(1)(q),<br/>Licence Part B</li> <li>Remainder are<br/>no longer<br/>applicable as<br/>construction<br/>has been<br/>completed</li> </ul> |
| 11 | Abandonment<br>and<br>Restoration | <ul> <li>The Review Board recommends that the MVLWB ensure, through the use of permit and license conditions, that Paramount fulfils the commitments made in the EA report and other documentation to properly abandon and restore the project area:</li> <li>Paramount will move all equipment, material and other debris from the project area to Fort Liard. All sites will be stabilized and reclaimed to a condition that will mitigate residual impacts, promote re-vegetation and not impair pre-disturbance land use activities. Snow pads will be scoured and scraped as necessary to ensure that no impact occurs to the ground surface following the thawing of the pad. Drilling and camp sumps will be restored in a manner consistent with land use permit conditions. Borrow pits will be recontoured and/or terraced as necessary to promote site stability and all cuts and fills will be backsloped to a slope ratio of not less than 3:1 or as required in land use or quarry permits. If required, downhole abandonment will be according to NEB requirements immediately following drilling operations.</li> <li>The MVLWB should also consider the recommendations made by the GNWT:</li> <li>The GNWT suggests that the well site and access roads should be treated to minimize soil compaction in order to enhance revegetation and that the areas should be revegetated with local seed stock. The GNWT</li> </ul> | Permit 26(1)(o),<br>Licence Part I  |

| #   | Торіс                 | Measure   | Where item was<br>addressed<br>in the<br>Licence/Permit  |
|-----|-----------------------|---|--|
|     |                       | recommends that Paramount should undertake proactive abandonment and restoration of their leases. They also recommend that the Regional Resources, Wildlife and Economic Development (RWED) office should be contacted to develop an appropriate revegetation plan for the project.   |  |
| 12* | Follow-up<br>Programs | <ul> <li>The Review Board recommends that the MVLWB ensure, through the use of permit and license conditions, that Paramount fulfil the commitments made in the EA report and other documentation to complete follow-up programs:</li> <li>Paramount will initiate an inspection program, which may include an aerial inspection, to determine the success of natural revegetation and erosion control. If deemed necessary, erosion prone areas would be seeded to promote stability.</li> <li>Paramount will complete a gas analysis for each well that is evaluated to confirm that the air quality and dispersion modelling is valid.</li> <li>Community concerns and socio-economic issues will be monitored through continued community consultations.</li> <li>The MVLWB should also consider the suggestion made by the GNWT.</li> <li>The GNWT expects Paramount to continue revegetation efforts until the vegetation has been successfully reestablished.</li> </ul> | <ul> <li>Permit<br/>26(1)(o),<br/>Licence Part I</li> <li>No longer<br/>applicable as<br/>construction<br/>has been<br/>completed</li> <li>Permit<br/>26(1)(q),<br/>Licence Part B</li> <li>Permit<br/>26(1)(o),<br/>Licence Part I</li> </ul> |

\* Measures 4, 5, 6, 8, 10 and a portion of 9 and 12, did not contain recommendations, relate to topics which are not within the jurisdiction of the MVLWB, including wildlife and the development of environmental or socio-economic agreements, were applicable to the construction phase of the project, or were not directed at the MVLWB.

#### Table 2: Commitments Made by the Project Referenced as Part of the Review Board's Measures

| # | Topic   | Suggestion   |
|---|---------|--|
| 1 | General | • The development will occur under frozen ground conditions in the winter months.  |
|   |         | • All combustible garbage will be burned daily in a diesel-fired incinerator on site.  |
|   |         | <ul> <li>Metals, plastics and other wastes will be contained in bins for removal to appropriate disposal locations.</li> </ul>   |
|   |         | • Secured storage containers for fuels, filters, used motor oil and special handling wastes will be placed in a garbage bin with a tank for containing oils.   |
|   |         | <ul> <li>Trash will be disposed of at an approved landfill site and waste oils taken to an approved recycling or disposal facility.</li> <li>Good housekeeping practices will be enforced in the camps.</li> </ul> |
|   |         | • Following camp closure, all equipment, garbage, wastes and structures will be removed and the sump backfilled and compacted.   |
|   |         | • Stationary storage tanks will be bermed and the dike and floor area will be lined with an impermeable liner to capture any inadvertently released product.   |

| # | Торіс      | Suggestion  |
|---|------------|---|
|   |            | • All fuel storage tanks will be located on a well-drained and stable area, away from wetlands, channels, or other hydrological features.   |
|   |            | <ul> <li>Vehicles and machinery will not be refueled within 100 m of the watercourse crossing sites.</li> </ul>   |
|   |            | <ul> <li>Vehicles will be checked for oil and fuel leaks that could find their way into streams.</li> </ul>   |
|   |            | <ul> <li>Absorbent pads and/or socks will be available to pick up any spilled fuel.</li> </ul>  |
|   |            | <ul> <li>Above ground tanks will be used to store hydrocarbon contaminants for transportation to an approved disposal location.</li> </ul>  |
|   |            | <ul> <li>Machinery, vehicles and other equipment will be equipped with emission and noise control devices.</li> </ul>   |
|   |            | <ul> <li>Waste disposal and emergency response plans will be in place.</li> </ul>   |
|   |            | <ul> <li>Contractors will have safety training and certification.</li> </ul>  |
|   |            | <ul> <li>Equipment and the set-up will be checked on a routine basis by the safety supervisor.</li> </ul>   |
|   |            | <ul> <li>Drilling and camp sumps will be restored in a manner suitable to regulators.</li> </ul>  |
|   |            | • All disturbed sites will be visited in early summer when the snow has gone to check that clean-up was complete and to re-seed disturbed areas as necessary. A seed mix appropriate for the area will be used. |
| 2 | Snow       | <ul> <li>A buffer zone of 100 m will be maintained between roads and water bodies (except at water crossings).</li> </ul>   |
|   | Roads and  | <ul> <li>Road slash will be windrowed along the edge of the right-of-way but not into adjacent timber.</li> </ul>   |
|   | Water      | • Snow road construction will be consistent with the methodology and guidelines identified by the GNWT's Department of Transportation.  |
|   | Crossings  | <ul> <li>Timber salvage will occur if required by the Land Use Permit.</li> </ul>   |
|   |            | <ul> <li>Only clean snow and ice are to be used for construction of water crossings.</li> </ul>   |
|   |            | <ul> <li>The approaches of compacted snow and ice will be constructed of sufficient thickness to protect the stream or riverbanks.</li> </ul>   |
|   |            | <ul> <li>The ice bridges will not interfere or impede water flows in any stream.</li> </ul>   |
|   |            | • Ice thickness and strength will be measured frequently to ensure the load-bearing capacity of the ice is capable of handling vehicle loads.   |
|   |            | <ul> <li>Any equipment or debris that enters the water will be immediately removed with measures taken to contain any pollutants.</li> </ul>  |
|   |            | <ul> <li>Crossings will be removed completely or a "V" notched will be placed in the middle of the crossing to allow flow.</li> </ul>   |
|   |            | <ul> <li>If necessary, at the end of the season, the road approaches will be stabilized and revegetated and berms will be constructed to divert<br/>run-off and reduce erosion.</li> </ul>                      |
|   |            | <ul> <li>Borrow pit slopes will be re-contoured to a stable profile (backsloped) and the salvaged topsoil/organic material replaced.</li> </ul>   |
| 3 | Well Sites | Only the minimal area necessary to safely allow the drilling operations will be cleared.  |
|   |            | <ul> <li>The potential of using a non-square lease will be evaluated for environmental advantages.</li> </ul>   |
|   |            | <ul> <li>Any timber deemed to be salvageable or merchantable will be handcut and decked on the edge of the lease sites.</li> </ul>  |
|   |            | <ul> <li>A compacted snow pad will be used to level micro-relief variations to the maximum extent feasible.</li> </ul>  |
|   |            | <ul> <li>The potential for run-off will be reduced through the use of berms on the low side of the leases.</li> </ul>   |
|   |            | <ul> <li>If access is on the low side of the lease, the access shall go over and not through the berm.</li> </ul>   |
|   |            | <ul> <li>A buffer zone of 100 m will be maintained between well sites and water bodies.</li> </ul>  |
|   |            | <ul> <li>The compacted snow pads will be scoured and scraped as necessary to ensure that no impact occurs to the ground surface following<br/>thawing of the pad.</li> </ul>                                    |

| # | Торіс     | Suggestion   |
|---|-----------|--|
|   |           | Any non-producing sites will be reclaimed and associated equipment transported out of the area immediately following drilling  |
|   |           | operations.  |
| 4 | Flaring   | <ul> <li>The Alberta Energy and Utilities Board's (AEUB's) Guide 60 will be adhered to.</li> </ul>   |
|   |           | <ul> <li>Flaring volumes will be controlled to ensure that NWT air quality standards are not exceeded.</li> </ul>  |
|   |           | <ul> <li>A gas analysis will be completed for each well that is evaluated to confirm that the flaring modeling is valid.</li> </ul>  |
| 5 | Wildlife  | A wildlife survey will be done before construction.  |
|   |           | <ul> <li>Company personnel will not be allowed to hunt.</li> </ul>   |
|   |           | <ul> <li>No dogs or firearms will be allowed.</li> </ul>   |
|   |           | <ul> <li>Eight-meter wide breaks will be created every 250 m in snow piles and windrows to facilitate movement of wildlife.</li> </ul>   |
|   |           | <ul> <li>Snow piles will not exceed a height of 60 cm.</li> </ul>  |
|   |           | • Drivers will be instructed to maintain safe and appropriate speeds and to be aware of potential encounters with wildlife.  |
|   |           | • Drivers will not herd or chase animals down the road and, as an avoidance measure, will be advised to stop and turn headlights off for a                                       |
|   |           | moment, to allow animals to disperse off the road.   |
|   |           | <ul> <li>Large tress containing nests will not be knocked down unless it is unavoidable.</li> </ul>  |
|   |           | <ul> <li>If a bear den is encountered, the local GNWT Renewable resources officer will be notified.</li> </ul>   |
|   |           | <ul> <li>GNWT bear safety literature will be distributed to staff.</li> </ul>  |
|   |           | <ul> <li>Kitchen sumps will be treated with lye or lime to render them unattractive to wolverines.</li> </ul>  |
| 6 | Land and  | <ul> <li>Every effort will be made to avoid destroying traps or snares during construction of access routes.</li> </ul>  |
|   | Resource  | <ul> <li>The GNWT renewable resources officer and the Fort Liard Band Council will be kept informed of project scheduling.</li> </ul>  |
|   | Use       | • Trappers that have set lines in the project area will be contacted. If these traplines are affected by the development, the trappers will be                                   |
|   |           | compensated for any demonstrable loss.   |
|   |           | <ul> <li>Snowmobile trails and game trails will not be blocked.</li> </ul>   |
|   |           | <ul> <li>Activity will be restricted within approved leases and rights-of-way.</li> </ul>  |
| 7 | Socio-    | <ul> <li>A benefits plan will be implemented with the community of Fort Liard, including training and education.</li> </ul>  |
|   | Economics | <ul> <li>Meetings will continue to be held with the communities of Fort Liard and other stakeholders.</li> </ul>   |
|   |           | <ul> <li>First consideration will be given to qualified residents for employment and training.</li> </ul>  |
|   |           | Qualified local businesses will be invited to bid on contracts.  |
| 8 | Fish and  | • The projected drawdown of source waterbodies will be calculated prior to their use to ensure that aquatic habitat will not be damaged.   |
|   | Water     | <ul> <li>The suction hose will not disturb the lake or stream bed.</li> </ul>  |
|   |           | <ul> <li>Water pumps with intake screens of 5 mm will be used to prevent potential entrainment of overwintering fish.</li> </ul>   |
|   |           | <ul> <li>Water samples will be collected prior to using a water body and after ice-out. The test results on these water samples should be<br/>submitted to the MVLWB.</li> </ul> |